



<b>Meeting</b>	Health and Environment Policy Committee
<b>Date and Time</b>	Thursday, 30th September, 2021 at 6.30 pm.
<b>Venue</b>	Walton Suite, Guildhall, Winchester

**Note:** *This meeting is being held in person at the location specified above. In line with relevant legislation and public health guidance the following arrangements apply. Members of the public should note that a live audio feed of the meeting will be available from the councils website ([www.winchester.gov.uk](http://www.winchester.gov.uk)) and the video recording will be available shortly after the meeting.*

*For members of the public who are unable to utilise this facility a limited number of seats will be made available at the above named location however attendance must be notified to the council at least 3 working days before the meeting. Please note that priority will be given to those wishing to attend and address the meeting over those wishing to attend and observe.*

## AGENDA

### PROCEDURAL ITEMS

#### 1. **Apologies and Deputy Members**

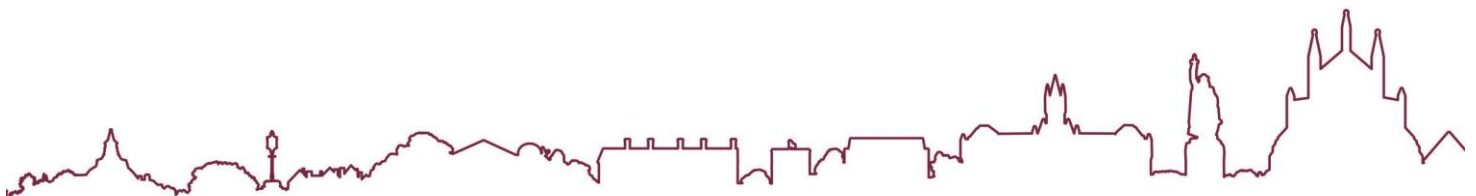
To note the names of apologies given and deputy members who are attending the meeting in place of appointed members.

#### 2. **Declarations of Interest**

To receive any disclosure of interests from Members and Officers in matters to be discussed.

*Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests, personal and/or prejudicial interests in accordance with legislation and the Council's Code of Conduct.*

If you require advice, please contact the appropriate Democratic Services Officer, prior to the meeting.



3. **Chairperson's Announcements**

4. **Minutes** (Pages 5 - 8)

Minutes of the previous meeting held on 6 July 2021.

**BUSINESS ITEMS**

5. **Public Participation**

To receive and note questions asked and statements made from members of the public on matters which fall within the remit of the Committee.

*NB members of the public are required to register with Democratic Services three clear working days before the meeting*

*(contact: [democracy@winchester.gov.uk](mailto:democracy@winchester.gov.uk) or 01962 848 264).*

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services **by 4.30pm on Friday, 24 September 2021** via [democracy@winchester.gov.uk](mailto:democracy@winchester.gov.uk) or (01962) 848 264 to register to speak and for further details.

6. **To note the Work Programme for 2021/22** (Pages 9 - 10)

7. **Core Funding Grants Programme 2022-2025 (HEP011)** (Pages 11 - 30)

8. **Carbon Neutrality Programme - Transport policies/actions (HEP014)**  
(Pages 31 - 42)

9. **Vision for a sustainable, decarbonised future Winchester District (HEP015)** (Pages 43 - 88)

**Lisa Kirkman**  
**Strategic Director and Monitoring Officer**

All of the Council's publicly available agendas, reports and minutes are available to view and download from the Council's [Website](#) and are also open to inspection at the offices of the council. As part of our drive to minimise our use of paper we do not provide paper copies of the full agenda pack at meetings. We do however, provide a number of copies of the agenda front sheet at the meeting which contains the QR Code opposite. Scanning this code enables members of the public to easily access all of the meeting papers on their own electronic device. Please hold your device's camera or QR code App over the QR Code so that it's clearly visible within your screen and you will be redirected to the agenda pack.



22 September 2021

Agenda Contact: Claire Buchanan, Senior Democratic Services Officer

Tel: 01962 848 438 Email: [cbuchanan@winchester.gov.uk](mailto:cbuchanan@winchester.gov.uk)

*\*With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website [www.winchester.gov.uk](http://www.winchester.gov.uk)*

## **MEMBERSHIP**

**Chairperson:** Ferguson (Liberal Democrats)

**Vice-Chairperson:** Williams (Liberal Democrats)

### **Conservatives**

Kurn  
Pearson  
Warwick

### **Liberal Democrats**

Cramoysan  
Tippett-Cooper  
Westwood

## **Deputy Members**

Brook and Cook

Fern and Radcliffe

Quorum = 4 members

## **PUBLIC PARTICIPATION AT VIRTUAL MEETINGS**

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details. People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

## **FILMING AND BROADCAST NOTIFICATION**

This meeting may be recorded and broadcast live on the Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Access to Information Procedure Rules within the Council's Constitution for further information, which is available to view on the [Council's website](#).

## **VOTING**

- apart from the Chairperson, every Member has one vote when a matter before the meeting requires a decision.
- in the event of an equality of votes, the Chairperson may exercise a casting vote and that vote may be exercised in any way seen fit.
- a Member may abstain from voting, or vote differently from how they may have indicated during the debate, without further explanation.
- the way each Member voted will not be recorded in the minutes, unless a motion to have a Recorded Vote has been passed.

2.

## **HEALTH AND ENVIRONMENT POLICY COMMITTEE**

**Tuesday, 6 July 2021**

Attendance:

Councillors  
Ferguson (Chairperson)

Cramoysan  
Kurn  
Pearson  
Tippett-Cooper

Warwick  
Westwood  
Williams

Others in attendance who addressed the meeting:

Councillors Clear (Cabinet Member for Communities and Wellbeing) and  
Murphy (Cabinet Member for Climate Emergency).

Others in attendance who did not address the meeting:

Councillors Cook

[Full audio recording and video recording](#)

---

1. **APOLOGIES AND DEPUTY MEMBERS**

All members were in attendance.

2. **APPOINTMENT OF VICE-CHAIRPERSON FOR MUNICIPAL YEAR 2021/22**

RESOLVED:

That Councillor Williams be appointed Vice Chairperson of the  
Committee for the 2021/22 Municipal Year.

3. **DECLARATIONS OF INTEREST**

Councillor Warwick declared a personal (but not prejudicial) interest due to her  
role as Executive Member for Environment at Hampshire County Council. She  
took part in the consideration of reports thereon.

4. **CHAIRPERSON'S ANNOUNCEMENTS**

There were no Chairperson's announcements.

5. **MINUTES**

RESOLVED:

That the minutes of the previous meeting held on 3 March 2021, be approved and adopted.

6. **TO NOTE THE DATE AND TIME OF FUTURE MEETINGS OF THE COMMITTEE**

RESOLVED:

That the timetable of meetings for 2021/22 be agreed, as set out on the agenda.

7. **PUBLIC PARTICIPATION**

No members of the public were present to make representations.

8. **TO NOTE THE WORK PROGRAMME FOR 2021/22 (HEP010)**

The Chairperson announced that while the committee had previously considered the carbon neutrality report in its entirety, during the course of this municipal year the carbon neutrality programme would be considered on a thematic basis having regard to those policies that underpin the different elements of the programme.

It was reported that a six month review of the Winchester Sports and Leisure Park provision and its impact on the district would be added to the December 2021 work programme and that a similar update would be included in due course to review the impact of sports and wellbeing provision at Meadowside Leisure Centre in Whiteley.

In response, the Strategic Director clarified that he was reviewing the best approach to bring this matter forward for consideration in order to avoid any duplication that was currently taking place at Cabinet and Open Forums in respect of the Winchester Sports and Leisure Park.

Lastly, the Chairperson announced that several Members had raised a request that the broader issue of Air Quality across the district be considered at a future meeting, particularly in relation to the monitoring of small particulates.

In response, it was reported that the Cabinet Member for Climate Emergency and the Service Lead: Public Protection would consider how this report would be brought forward, in consultation with the Chairperson, and be added to the work programme in due course.

RESOLVED:

That, subject to the inclusion of the item outlined above, the work programme for 2021/22 be noted.

9. **COMMUNITY AND WELLBEING STRATEGY UPDATE (HEP012)**

Councillor Clear introduced the report which set out a review of the initial assumptions and a reset of the parameters of work by utilising consultation and research recently completed for the Community and Wellbeing Strategy to progress, following a delay to its development due to the Covid-19 pandemic.

The Service Lead: Communities and Wellbeing summarised the contents of the report, the cumulative community support in response to the pandemic and the Council's collaborative working processes and the timescales for the development of the Strategy allowing for community involvement. The committee were asked to note the evidence and suggested timescales for work and respond to various points, as set out in the report.

Members asked questions and raised comments regarding the establishment of an effective mechanism to engage with all parish and town wards, community groups, churches and charities across the district, the long term health effects of Covid-19, continuing positive community spirit, support and engagement, the utilisation of foodbanks and community pantries and prioritising grant support and advice. Officers and the Cabinet member provided responses accordingly.

RESOLVED:

1. That the comments of the Committee be noted; and
2. That the report be received and the evidence base and timescales set out in the report, be noted.

10. **CARBON NEUTRALITY ANNUAL REPORT AND ACTION PLAN (HEP013)**

Councillor Murphy introduced the report which provided a review of the council's Winchester District Carbon Neutrality Action Plan 2020-2030 published in December 2019. Councillor Murphy outlined the progress made over the last two years and proposed a set of ten priority actions as the focus of the council's efforts for the carbon neutrality programme delivery for 2021/22.

The Corporate Head of Economy and Community summarised the content of the report setting out the first review of the action plan covering the period January 2020 to March 2021 and included details of the challenges faced as a result of Covid-19 and the impacts and benefits of this, new carbon emission data for the council and the district, the funding secured from external sources, resources deployed, targets and expenditure.

Members asked questions and raised comments regarding the retro fit of housing stock, the upgrade of council buildings, electrifying the public transport

fleet, funding bid programmes, the impact of council housing stock communal areas on carbon footprint data, the need for robust partnership engagement and strategies, sustainable transport changes to support climate change and reduce emissions, responsibility within parishes and communities for carbon footprint, biodiversity and key measures required in the road map to meet carbon neutrality targets. The questions and comments raised were responded to by relevant officers and the Cabinet member accordingly.

RESOLVED:

That the contents of the report be received and the comments and feedback of the committee be noted.

The meeting commenced at 6.30 am and concluded at 8.45 pm

Chairperson



**HEALTH AND ENVIRONMENT POLICY COMMITTEE – SCHEDULED ITEMS OF BUSINESS ETC**

<b>30 SEPTEMBER 2021</b>					
	<b>BUSINESS</b>	<b>LEAD OFFICER</b>	<b>COMMITTEE DATE</b>		<b>STATUS/ COMMENT</b>
			<b>Original</b>	<b>Revised</b>	
	Core Funding Grants Programme 2022-2025	Susan Robbins/Melissa Fletcher	30 September 2021		HEP011 (including: supporting communities through Covid recovery)
	Carbon Neutrality Programme - Transport policies/actions	Andy Hickman	30 September 2021		HEP014
	Vision for a sustainable, decarbonised future Winchester District	Steve Lincoln	30 September 2021		(including presentation from colleagues at Wessex Green Hub) HEP015
<b>7 DECEMBER 2021</b>					
	<b>BUSINESS</b>	<b>LEAD OFFICER</b>	<b>COMMITTEE DATE</b>		<b>STATUS/COMMENT</b>
	Carbon Neutrality Programme – Energy policies/actions Update re biodiversity actions Links with Local Plan and how its addressing carbon/environment	Susan Robbins	7 December 2021		

	Movement Strategy - Emerging actions	Andy Hickman	7 December 2021		
	Management of Open Space (and how it contributes to wellbeing strategy)	Steve Lincoln/Susan Croker	7 December 2021		
	Future of Waste and Recycling	Campbell Williams	30 September 2021	7 December 2021	Presentation – Date to be confirmed (may require separate meeting)
	AQMA briefing update	David Ingram	7 December 2021		
<b>2 MARCH 2022</b>					
	<b>BUSINESS</b>	<b>LEAD OFFICER</b>	<b>COMMITTEE DATE</b>		<b>STATUS/COMMENT</b>
	AQMA Annual Update	David Ingram	2 March 2022		
	Carbon Neutrality Programme – Housing/Property policies/actions (to include update re council homes energy)	Susan Robbins	2 March 2022		
	Review of Winchester Sports and Leisure Park provision	Steve Lincoln	7 December 2021	2 March 2022	Item added as requested by Chair

**Other reports are provisionally listed to come forward to the Health & Environment Policy Committee during 2021/22 are as follows: (Meeting date to be confirmed)**

	Enforcement Policy	Date TBC
	Tree Policy	Date TBC
	Local Plan Update	Date TBC

REPORT TITLE: CORE FUNDING GRANTS PROGRAMME 2022-2025

30 SEPTEMBER 2021

REPORT OF PORTFOLIO HOLDER: COUNCILLOR ANGELA CLEAR, CABINET MEMBER FOR COMMUNITIES AND WELLBEING

Contact Officer: Susan Robbins Tel No: 01962 8498 641 Email: [srobbins@winchester.gov.uk](mailto:srobbins@winchester.gov.uk)

WARD(S): ALL

## PURPOSE

The council's current three year cycle of grants awarded to the community and voluntary sector through the Strategic Fund and Priority Outcomes Fund comes to an end in March 2022, so it is necessary to review the criteria and outcomes to ensure they remain in line with Council Plan priorities.

As part of the council's budget management in face of the financial challenges as a consequence of COVID-19 impacts, there is a request to consider the options and implications for making a 20% reduction over a two year period (2021-22 and 2022-23) to the Strategic and Priority Outcome Funds. These funds form a significant element of the community and voluntary sector grants programme.

This report:

- Recognises the achievements and successes of the current Strategic Fund and Priority Outcomes Fund programmes;
- Proposes a refreshed set of principles and criteria for the next round of Strategic and Priority Outcome Funds, to ensure they remain relevant to current council priorities and reflect the latest and emerging Winchester district needs; and
- Summarises options and implications for implementing a 20% budget reduction.

RECOMMENDATIONS:

The Health and Environment Policy Committee is asked to note:

1. The achievements and successes of the current Strategic Fund and Priority Outcomes Fund; and
2. The recommended timescale for the next funding round.

The Committee is asked to comment on the proposal set out in this report, in particular:

3. The intention to continue with three year agreements associated with the Strategic and Priority Outcome Fund grants for the period 22/23 – 24/25;
4. The proposed funding priorities and outcomes as set out in appendix 1; and
5. The suggested approach to accommodate a 20% budget reduction as described in section 2.12 – 2.18.

## 1 **RESOURCE IMPLICATIONS**

- 1.1 The general fund budget report (CAB3289 on 11 February 2021) set out an expectation of a reduction in grant provision of 20% over the following two years, which would equate to a reduction of £102,564.
- 1.2 The first step to achieving that target was a decision also made by Cabinet on 11 February 2021 (CAB3289) to approve a one year grant award of £147,200 for 'Play to the Crowd', which represented a 20% reduction in funding for that organisation. This was a budget saving of £36,800 on the previous year and, along with other in-built stepped reductions in grant awards to recipients for 21/22, this leaves a further £62,824 saving to be made in 2022/23.
- 1.3 2021/22 is the final year of the current three year funding agreement so the remaining savings will be incorporated into the new agreements that will take effect for 2022/23. Section 2.12-2.18 of this report discusses how that might be achieved.
- 1.4 The Winchester Town Account currently contributes £40,000 in core grant funding, split equally between Citizens Advice and Play to the Crowd (Theatre Royal). A report will be taken to Winchester Town Forum in November to consider grant options for the next three years.
- 1.5 The staffing resources required to manage the proposed updated Strategic and Priority Outcome Funds will come from existing staff resources and will remain unchanged from the current requirement.
- 1.6 Support will be required from the Legal Service to produce funding agreements associated with these grant awards.

## 2 **SUPPORTING INFORMATION**

### Background

- 2.1 In 2018/19 a full and complete review was undertaken of community and voluntary sector grants awarded by the council. Cabinet approved the new programme in December 2018 which included a three year core funding programme delivered via a **Strategic Fund** and a **Priority Outcomes Fund**:
  - **The Strategic Fund: a direct award** for those that hold a unique position in the market and deliver support to the community that the Council values as sole providers of these services. Four organisations are currently funded:
    - Citizens Advice Winchester
    - Play to the Crowd
    - Trinity
    - Winchester Churches Nightshelter

- **The Priority Outcomes Fund: a competitive award** for those who provide a range of important services to diverse groups within communities across the District, but are not sole providers, and who contribute to the priority outcomes of the Council Plan. 11 organisations are currently funded:
  - Blue Apple Theatre
  - Footprints
  - Street Reach
  - Winnall Rock School
  - Winchester Radio
  - Winchester Young Carers
  - Winchester Youth Counselling
  - Winchester Live at Home
  - Home Start Winchester
  - Home Start Hampshire
  - The Carroll Centre

2.2 The 2018 review also established the following principles for the Strategic and Priority Outcome Funds:

- Funding would be via three year agreements, reviewed annually and renewed subject to performance against outputs and subject to **stepped reductions in grant** to reduce dependence on council funding
- A focus on **contributing to the priority outcomes** of the Council Plan
- Encouragement for **organisations to develop collaborative or partnership working**

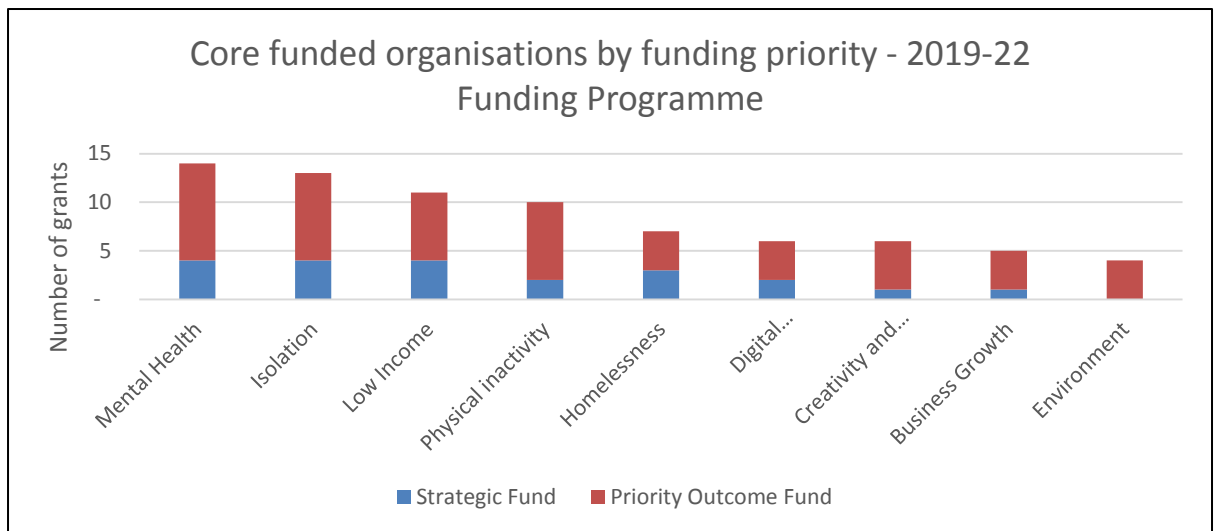
Achievements of current round of Strategic and Priority Outcome Funds

2.3 Analysis has been undertaken to establish whether the core funding round 2019-22 has achieved what it set out to, versus the original principles set:

<b>Principle</b>	<b>Progress</b>
Funding via three year agreements, reviewed annually and renewed subject to performance against outputs - <b>stepped reductions</b> to reduce dependence on council funding	<ul style="list-style-type: none"> <li>- Stepped reduction in funding has encouraged organisations to reduce reliance on council funding, with some organisations more successful at this than others.</li> <li>- Organisations' fundraising progress for year 2020/21 is detailed in background documents.</li> </ul>
A focus on <b>contributing to the priority outcomes</b> of	<ul style="list-style-type: none"> <li>- Well identified and documented funding priorities and outcomes has enabled grants to be awarded in a focussed way and ensures</li> </ul>

the Council Plan	<p>effective use of council funds. See section 2.5 for outcomes achieved in 2020/21.</p> <ul style="list-style-type: none"> <li>- Link of outcomes to detailed annual reporting ensures that outcomes are quantified and service user progression is measured in the majority of cases.</li> </ul>
Encouragement for <b>organisations to develop collaborative or partnership working</b>	<ul style="list-style-type: none"> <li>- Annual reporting and in person discussions with organisations captures progress made by organisations in their fundraising capability and informal partnership working. See background document for examples.</li> </ul>

2.4 Each core funded organisation demonstrates outcomes across a number of funding priorities. The diagram below shows the combined outcomes achieved by all core funded organisations:



2.5 Some of the collective outcomes achieved by the group of organisations receiving Strategic and Priority Outcomes grant awards in 2020/21 are given below. The increasing demand experienced by many of the organisations during the pandemic highlights the important role that voluntary sector organisations play in our communities:

<p><b>Isolation</b></p> <ul style="list-style-type: none"> <li>- 107 people benefited from support from a volunteer through a family home visiting service (increase of 49 from previous year, predominantly from the town area).</li> <li>- Support to 473 people over the age of 60 with services such as telephone befriending, shopping, prescription delivery, meal delivery,</li> </ul>
---

exercise classes and online activities. An increase of 33 from the previous year and adaptations to services were adopted that ensured they are as inclusive as possible.

### **Mental Health**

- Increased services to meet a growing demand in mental health support for young people, providing a total of 160 counselling sessions.
- 141 people benefitted from access to the youth life skills café and community mental health information point.
- 30 on-line and in-person music sessions for 24 young people, raising aspirations and supporting their mental health whilst learning new music production and digital skills.

### **Low Income**

- 7,321 clients provided with services, advice and support on 17,910 issues. This included digital support to an increasing number of people with Universal Credit issues (1620 people, 50% increase from previous year).
- £1,784,469 income secured for clients.
- 215 different young people benefit from youth support work, providing opportunities that help reduce the impact of financial disadvantage

### **Homelessness**

- 98.4% bed utilisation during the year at homeless shelters and 141 psychotherapy sessions delivered, supporting and accommodating 33 people during the year.
- 509 people benefitted from drop in and outreach services, a 7% increase on previous year. 96 people were referred / helped into accommodation, nearly 50% more than last year.

### **Physical Inactivity**

- 195 participants engaged in dance and drama groups.

### **Digital**

- All homeless shelter residents had access to the internet during the pandemic, and either a phone, tablet or laptop. Staff assisted with bidding electronically on Homechoice, with online job searches and with Universal credit log in and reports.

### **Environment**

- 473 packets of wildflower seeds distributed to service users to encourage activities involving the natural environment



**Business Growth**

- Organisation increased profile in community by making video to showcase work which was shown within schools to encourage donations during harvest festival period

**Creativity**

- Weekly singing and craft activities for older people to combat isolation and improve wellbeing

Refreshed set of principles and criteria for the next funding round

- 2.6 One of the key changes resulting from the grant review undertaken in 2018 was the introduction of a three year agreement for grants awarded through the Strategic and Priority Outcome Funds. This reflected the desire of recipients to have greater security of funding that underpins the core costs of these important services, but also gives the council certainty regarding budgets for a three year period and removes any potential for unexpected budget pressures in this area for the duration of the agreement. This is an approach that works for both parties so it is proposed to proceed with a new three year agreement for funded organisations, covering the financial years 22/23 – 24/25.
- 2.7 As set out in the preceding section, the current round of Strategic and Priority Outcome Fund grants have adhered to the expected principles and seen positive outcomes achieved for clients of the supported organisations. Wholesale changes are therefore not required, but the programme will need to take account of some changing circumstances:
- The new Council Plan 2020-2025, updated in 2021, with a focus on inequality and disadvantage;
  - Latest data on Winchester district needs - input from officers in housing, sport, sustainability, arts and culture, open spaces teams; latest Index of Multiple Deprivation (IMD) data; COVID-19 data on vulnerable people; district needs insight from Community First;
  - Learning from the current funding round in terms of application process and grant monitoring (used to modify application forms, criteria, grant agreements and grant reporting); and
  - The council's current financial position.
- 2.8 An updated draft funding priorities and outcomes document is attached at appendix 1. The key changes are:
- Greater emphasis on focussing funding on most disadvantaged areas, communities and groups, in line with latest council priorities;
  - Funding themes aligned with focus of latest Council Plan;
  - Focussing mental health support on young people, in line with latest data from the sector, plus wellbeing activities for all;

- 2.9 It is intended that a ‘relationship manager’ be assigned to each Strategic Fund organisation to ensure a key officer contact within the council retains oversight of all activity associated with these organisations and encourage more effective partnership working. This would complement the role (where it exists) of elected member representative to organisations.
- 2.10 A set of partnership principles will be developed to recognise the social value generated by working with the voluntary, community and social enterprise (VCSE) sector, ensuring our approach to social value is fit for purpose and offers equal opportunities for all potential grant recipients. By ensuring that we work closely with our voluntary sector partners from the same set of principles, we will increase opportunities to achieve outcomes for residents in a more effective and timely way.

Meeting the 20% budget reduction

- 2.11 As detailed in section 1, a further saving of £62,824 is required in 2022/23 to contribute to a balanced revenue budget. This will result in a revised total budget of £410,258 for the Strategic and Priority Outcomes Funds.
- 2.12 Applications to the Strategic Fund will continue to be by invitation, in recognition of the unique services provided by those organisations. This will again be based on an assessment of which organisations meet the criteria of “those that hold a unique position the market and deliver support to the community that the Council values as sole providers of these services.” The Priority Outcomes Fund will be a competitive bidding process, so it will be necessary to publicise in advance the size of the fund.
- 2.13 It is proposed that the total core grant budget of £410,258 in 2022/23 be split as follows:

	Allocated (2019-2022)			Proposed		
	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
<b>Strategic Fund</b>	£488,000	£488,000	£458,200	<b>£410,258*</b>	<b>£410,258*</b>	<b>£410,258*</b>
<b>Priority Outcome Fund</b>	£74,627	£64,822	£54,882	<b>£40,000</b>	<b>£40,000</b>	<b>£40,000</b>
<b>Total Year</b>	<b>£562,627</b>	<b>£552,822</b>	<b>£512,082</b>	<b>£450,258</b>	<b>£450,258</b>	<b>£450,258</b>
<b>Funded by:</b>						
<b>General Fund</b>	£522,627	£512,822	£473,082	<b>£410,258</b>	<b>£410,258</b>	<b>£410,258</b>
<b>Town Fund</b>	£40,000	£40,000	£40,000	<b>£40,000*</b>	<b>£40,000*</b>	<b>£40,000*</b>

\* The Strategic Fund total includes £40,000 each year from the Town Fund administered by Winchester Town Forum. This is yet to be determined for

2022/23 and any changes to the budget will directly affect the size of the Strategic Fund.

- 2.14 In 2021/22 the split of the two funds was 89% via the Strategic Fund and 11% via the Priorities Outcome Fund. The proposed split for the next 3 year period is 91% Strategic Fund and 9% Priorities Outcome Fund. This reflects the unique role of those organisations in providing services that are not replicated elsewhere.
- 2.15 Scoring criteria for the Priority Outcome Fund will be revised to ensure funding is directed to those applicants demonstrating the greatest delivery against Council Plan priorities and that the focus is on delivery of core services and not specific projects, which can be funded through other grant schemes.
- 2.16 The principle of seeking applicants to demonstrate cost efficiencies and more streamlined ways of working and delivering services will continue and evidence of this will be sought through the application process. This will include any changes to service delivery that have been introduced in response to the COVID restrictions, with the aim to see new and more efficient ways of working retained where possible.
- 2.17 The implications of this on individual organisations will not be known until March/April 2022 when allocations are agreed. However, the broad implications on the two funds are likely to be as follows:
- In order to achieve required reductions in the Strategic Fund, all organisations are likely to experience significant reductions with a potential impact on their service delivery. This includes the Theatre Royal, though consideration will need to be given to the significant reduction which has already been applied to that organisation in 2021/22.
  - The number of Priority Outcome awards are likely to reduce, along with the maximum value for an individual award (in the current round 11 organisations were funded with an upper annual application limit of £15,000).

### Timescales

- 2.18 The planned timescale for proceeding with this process is as follows:

November 2021	<ul style="list-style-type: none"><li>• Report to Winchester Town Forum</li></ul>
December 2021	<ul style="list-style-type: none"><li>• Report to Cabinet for approval of funding priorities and outcomes</li></ul>
February 2022	<ul style="list-style-type: none"><li>• Approval of council revenue budget for 2022/23</li><li>• Application window opens</li></ul>
March 2022	<ul style="list-style-type: none"><li>• Application window closes</li></ul>

- Communication of outcome to applicants

2.19 A communications plan will be developed with input from the Communications team and will include discussions with strategic organisations currently in receipt of funding about the proposed new funding round.

### 3 **OTHER OPTIONS CONSIDERED AND REJECTED**

3.1 Awarding grants on an annual basis rather than as part of a three year agreement is an approach that was used prior to 2018. However, it was changed to provide greater security of funding that underpins the core costs of these important services and also give the council certainty regarding budgets for a three year period, removing any potential for budget pressures in this area for the duration of the agreement. This rationale remains sound so the option of reverting to annual awards was discounted.

3.2 The funding priorities and outcomes could remain wholly unchanged from those used during the last round of allocations in 2018, as they have been successful and have brought about positive outcomes as discussed in the report. However, the current Council Plan places a greater emphasis on tackling inequality and disadvantage which are issues at the heart of the work funded by these grants, so it is proposed that these are given greater weight in the assessment process.

3.3 The 20% budget savings could be made in a number of alternative ways. The proposed allocations aim to prioritise support for key service providers through the Strategic Fund, while retaining some competitive funding through the Priority Outcomes Fund to allow new organisations to apply for council core funding. Alternative approaches and the implications of these options can be summarised as follows:

<b>Option</b>	<b>Impact</b>
Target all budget reduction to Priority Outcome Fund	The effectiveness of the fund would be severely impacted, with the ability to fund only one or two organisations with low levels of funding
Target all budget reduction to Strategic Fund	Sole provider services and number of service users could be impacted with no alternative source of support. Significant cuts could negatively affect council reputation
Take reduction in small grants and crowdfunder budgets	The reduction required would take away these funds completely, leaving no grants available outside of the 3 year core funding process
Tighten the eligibility criteria by	We would be unable to support

<p>focussing on less funding outcomes. For example prioritise homelessness and isolation over mental health and physical inactivity.</p>	<p>organisations who provide essential services to some of the most disadvantaged residents in our communities. Funding priorities are already focussed on organisations delivering outcomes for the most vulnerable residents</p>
--	--

**BACKGROUND DOCUMENTS:-**

Previous Committee Reports:-

CAB3079; COMMUNITY AND VOLUNTARY SECTOR GRANTS REVIEW  
 WINCHESTER TOWN FORUM – 14 NOVEMBER 2018  
 CABINET – 12 DECEMBER 2018

CAB3289; GENERAL FUND BUDGET 2021/22  
 CABINET - 11 FEBRUARY 2021

Other Background Documents:-

Strategic and Priority Outcome Funded Organisations – report reviews 2020-21

APPENDICES:

APPENDIX 1: Funding Priorities and Outcomes

## APPENDIX 1: Funding Priorities and Outcomes

### Winchester City Council Plan 2020-2025

### Funding Theme 1. Dealing with peoples and communities needs

#### Homes for all:

- Providing support for our homeless and most vulnerable people by working directly and in partnership with the voluntary sector

#### Living well:

- Focus our activities on the most disadvantaged areas, communities and groups, supporting a greater diversity of resident

#### Services and projects that:

- support the most disadvantaged areas, communities and groups
- help to combat poverty & social inequalities
- develop people's ability to prevent reaching crisis point, enabling people to progress
- develop support networks within the local community
- encourage clubs and activities that engage young people
- build community cohesion, participation and resilience
- empower and enable communities to identify and deliver services and projects in line with Winchester Vision

Priority	Outcomes
<b>ISOLATION</b>	
<p>Winchester has a higher number of pensioners living alone than the rest of Hampshire and a population that is aging</p>	<p>Improve access to services; creating new activities and providing greater opportunities to participate in community life.</p> <p>Build local services and join up local support to better reach individuals, increasing signposting and referrals between organisations and services.</p> <p>Create greater awareness and understanding about an individual's needs to develop appropriate responses.</p> <p>Increase activities and support for over 65's, this may include intergenerational approaches.</p> <p>Increase activities and support for communities and residents at risk from isolation due to lack of physical proximity to amenities and services.</p>
<p>Winchester is classed as a 'predominantly' rural area of Hampshire, meaning that the practical difficulties relating to social isolation are great and need to be considered in conjunction with loneliness, e.g. access to transport.</p> <p>The 2019 Indices of Deprivation show that several rural LSOA's sit within the 10% most deprived nationally for 'barriers to housing and services, relating to the physical proximity of local amenities and services. These areas sit within the wards of Central Meon Valley, Southwick and Wickham, Wonston and Micheldever and Alresford and Itchen Valley.</p>	
<p>The 2011 census showed that the number of people age 65+ living in Winchester was 21,779 and that 20% of these were estimated to be experiencing mild loneliness, and 8-10% estimated to be experiencing intense loneliness.</p>	

Priority	Outcomes
<b>LOW INCOME</b>	
<p>The town wards score poorly on the Income Deprivation domain for the Winchester District.</p>	<p>Increase access to advice services on finances, debt and financial planning.</p> <p>Increased access to financial information to ensure help is gained where poverty exists.</p>
<p>8% of children in the Winchester District live in low income families. St Luke ward is in the 20% most deprived areas for income deprivation affecting children.</p>	<p>Increased support services and financial advice for families with young children struggling financially.</p> <p>Link to the Council's anti Loan Shark campaign.</p>
<b>HOMELESSNESS</b>	
<p>Footfall of households attending WCC's housing options service for the whole of 17/18 was 1494, an increase of 101 from 16/17. Reviewing the current footfall for 18/19 the Council is likely to see a further 100 people on top of the 1494 for last year.</p> <p>A report from Trinity in April 2021 highlights an increasing trend in homelessness, rough sleeping and mental health crises due to the economic situation and rising unemployment. This trend is expected to continue as the rough scheme is wound up mid-2021.</p>	<p>Support &amp; advice is always available to those during a time of crisis.</p> <p>Accessible out of hours outreach services; seven days a week, day and evenings and at weekends.</p> <p>Rough sleepers can access the services they need, including advice and support that deals with health, Universal Credit, employment and training to enable people to progress and move on from rough sleeping.</p>
<p>In terms of those households who became homeless in 17/18, there was a significant increase in single males and females approaching the authority as homeless.</p>	
<p>2017-18 stats show that on average per quarter 32 individuals were found to be sleeping rough in Winchester; an average of four were female. An average of 28 of these 32 had substance misuse issues. Generally rough sleepers are in the city centre to access services.</p>	
<p>The trend for an increase in singles with complex needs is continuing with numbers for both males and females rising.</p>	

Priority	Outcomes
<b>MENTAL HEALTH</b>	
<p>Demand for services for young people has increased over the period 2020-2021 with waiting list for CAMHS currently at 12 months. Figures from GP Referrals to Winchester Youth Counselling between 1/4/2017 and 31/3/2018 show that a much higher number of referrals have come from GP surgeries in the Winchester town area. However, referrals from areas like the Southern parishes and Alresford seem to be on the increase.</p>	<p>Increased education around mental health and self-help/coping strategies in order to improve self-management.</p> <p>Increased availability of inclusive activities for young people which raise aspirations, promote life skills and leisure and recreational activities, and targeted to young people needing specific or additional support.</p> <p>Increased awareness of mental health and general wellbeing – improving social interactions.</p> <p>Target young girls.</p>
<p>Winchester Youth Counselling's report for 2020-21 recognises an increase in referrals due to domestic abuse.</p>	
<p>Information from CAMHS suggests that they receive referrals across the age range up to 18, but generally it is more girls than boys and predominantly for the 12-16 years group. There is a high prevalence of self-harm and of eating disorders.</p>	
<p>Wellbeing indicators from the Annual Population Survey show that Winchester residents' life satisfaction and happiness levels have decreased over the period 2015 – 2020, whilst anxiety scores have increased.</p>	
<b>PHYSICAL INACTIVITY</b>	
<p>It has been identified that the Winchester District has an aging population. As a result, there is an increase in the number of inactive people over 75 which is predicted to grow.</p>	<p>Increased opportunities for those to make healthy lifestyle choices and become regularly active.</p> <ul style="list-style-type: none"> <li>- Reduce loneliness</li> <li>- Reduce falls</li> <li>- Reduce GP and hospital visits</li> <li>- Subsidised activity clubs/ sessions</li> </ul>



Priority	Outcomes
<b>PHYSICAL ACTIVITY</b>	
<p>Reduce the inactivity gap between individuals with, or at risk of developing a long-term health condition. 2011 census data shows St Bartholomew to have the lowest health outcomes for people in the district: 14,4% of 65+ residents in this ward said that they were in bad or very bad health compared to 9.5% for the district.</p>	<p>Support/ develop physical activity projects that enable individuals with, or at risk of developing a long-term health condition i.e. diabetes, obesity, Chronic Obstructive Pulmonary Disease (COPD).</p>
<p>It has been recognised that only 61.1% of women and girls take part in the recommended minimum 150 minutes a week physical activity in England, compared to 63.0% of men. Activity levels have decreased during the pandemic with women seeing a more sustained reduction than men. It is important to reduce the equality gap between inactive females and inactive males.</p>	<p>Increased opportunities available for women and girls to take part in sport and/ or physical activity within the Winchester District.</p>
<p>Sport England Active Lives survey shows that 45.4% of those with a disability in England take part in at least 150 minutes a week in physical activity. It has been recognised that 47.5% of children and young people take part in at least 150 minutes a week in physical activity within the South East region. This compares to 71% of all adults in the Winchester district, demonstrating a large gap in the activity between children and those with a disability, compared to the general adult population.</p>	<p>Increased opportunities available for both children and adults with a range of disabilities to take part in sport and/ or physical activity.</p> <p>Widen the access to physical activity opportunities for people who are vulnerable, inactive or disabled:</p> <ul style="list-style-type: none"> <li>- Buddy schemes/ Bring a friend</li> <li>- One to one lessons</li> <li>- Specific group sessions</li> <li>- Accessible transport links</li> </ul>

**Winchester City Council Plan 2020- 2025**

***Funding Theme 2. Striving for positive change***

<p>It has been recognised that there is a much lower proportion of inactive people in higher social grades, compared to the whole population.</p>	<p>Increased opportunities available to take part in physical activity within the workplace.</p> <ul style="list-style-type: none"> <li>- Workplace challenges</li> <li>- Lunch time walks</li> </ul>
---	---

**Tackling the climate emergency and creating a greener district:**

- Carbon neutrality to continue to be central to everything we do
- Work with and enable businesses, organisations and residents to deliver the Carbon Neutrality Action Plan throughout the district
- Positive Local Plan policies which promote low carbon development, sustainable travel and increased bio-diversity
- Deliver the actions in our Biodiversity Action Plan

**Vibrant local economy:**

- Supporting business in meeting the challenge of carbon neutrality and encouraging 'green growth'
- Working in partnership to strengthen the appeal of the Winchester district by promoting and developing our unique cultural, heritage and natural environment assets
- Working with our key stakeholders to position Winchester district as a centre for digital, creative, knowledge intensive network

*Services and projects that:*

- *Encourage carbon neutrality and green growth*
- *Exploit new technologies to drive productivity, economic benefits, and improve the experience of employees, customers, suppliers, partners and stakeholders*
- *Provide artistic and cultural experiences that enrich people's lives*  
*Make Winchester a safe and pleasant place to live, work and visit*
- *Provide employment and help businesses grow and develop and strengthen networks and collaborations.*

**Living well:**

- Supporting communities to extend the range of sports and cultural facilities across the district

<p>Creative ways to reduce harmful emissions.</p>	<p>Delivery of schemes that will demonstrably reduce the District's carbon footprint.</p> <p>Develop and adopt green travel plans to encourage healthy and sustainable travel options.</p> <p>Install and maintain green technologies, including energy generation, storage and distribution.</p> <p>Facilities and building management systems that reduce consumption and waste.</p>
<p>Protect, manage, maintain and enhance the natural environment, wildlife and wild places and create opportunities for people to enjoy outdoor recreation, countryside and rural landscapes.</p>	<p>Support for undertaking practical works which benefit SINC's or priority species.</p> <p>Support priority species as identified within the Winchester Biodiversity Action Plan.</p>
	<p>Support private landowners and community groups in undertaking works which benefit Sites of Importance for Nature Conservation and as a result working towards reversing the decline in biodiversity.</p>
<p>Enjoying Winchester's rich and diverse environment.</p>	<p>Support for infrastructure, events, activities, training or engagement which encourage people to gain a greater understanding of their local wildlife and places.</p>
<p>Environmental enhancement.</p>	<p>Support for groups or individuals who wish to enhance the visual amenity/character/appearance of publically accessible places.</p>
<p>Enjoying Winchester's green spaces e.g. parks - getting active.</p>	<p>Supporting infrastructure, events, activities, training or engagement which encourages people to take part in active play.</p>

Priority	Outcomes
----------	----------

**DIGITAL APPLICATION, SERVICES AND PRODUCTS**

Technology adopted and used by businesses, with staff skilled in digital applications, to gain customers, reduce costs and increase profit.

Increased take up of technology / applications within businesses.  
 Increased business efficiencies by developing / deploying online / digital solutions.  
 Increased digital literacy of staff / suppliers / customers etc.

Development of new approaches, services and products in response to changing public trends.

Increased access to services by customers / suppliers etc. by the use of online / digital solutions.  
 Provide training and support for residents /communities to access and benefit from new technologies, digital devices and online services.  
 Utilise data more effectively to better engage with and support users / customers' needs.  
 Use of data and analytics to plan and predict to enhance user / customer experience.

Innovation and new business models that help Winchester become a 'smart District'.

Develop / implement solutions, systems and infrastructure that connect residents and visitors in a more joined up way.  
 Develop skills and training in digital specialisms.  
 Create networks and collaborations.  
 Digital enhanced services in rural areas.

## CREATIVE AND INNOVATIVE

<p>The arts are recognised as improving the sense of mental, psychological, social and physical wellbeing, and promoting social engagement. The more cultural activities participants attend, the better their self-rated health.</p>	<p>Reach people across our district regardless of age, gender, social class and disability (public engagement), creating social cohesion.</p> <p>Develop ideas and innovation to reach new audiences and increase their participation.</p> <p>Reach people who have never taken part or experienced art and cultural events and projects.</p>
<p>Digital technologies allow arts and cultural organisations to exploit their cultural assets and create more value.</p>	<p>Use events and activities that incorporate innovative technologies to promote culture, increase access and participation to wider markets and audiences.</p> <p>Create links between culture and other elements of civic and business life.</p>
<p>Winchester is a vibrant cultural centre and sees many day visitors, with many attractions, events, festivals, galleries, performances to draw people here.</p>	<p>Increase the length of time visitors stay in the district.</p> <p>Develop campaigns and activities to attract new visitors / users / audiences.</p> <p>Introduce new, creative and novel content.</p> <p>Adapt to meet changing needs whilst maintaining quality. Create opportunities for collaboration between events.</p>
<p>Winchester is a centre of learning for the arts with Winchester School of Arts and the University of Winchester.</p>	<p>Create projects to inspire students and interns to develop their practice and develop untapped potential.</p>
<p>Art-form development and value creation through support for a range of activities across the arts from theatre to digital art; prose to dance; music to literature and crafts.</p>	<p>Bring high-profile artists and cultural producers into the area to inspire local creators.</p> <p>Take work beyond Winchester, nationally and internationally – build awareness of 'Made in Winchester'.</p> <p>Create opportunities for collaboration.</p> <p>Support for local artists to develop skills and confidence and enable growth from within the sector.</p>

## BUSINESS GROWTH

<p>Winchester has a high proportion of small businesses (97% employ less than 50). Winchester businesses are located roughly 50% in the town and 50% in the south, market towns and rural areas. However between 2010 and 2016 the share of businesses in the market towns and rural areas declined slightly.</p> <ul style="list-style-type: none"><li>• Support small businesses to grow and become more productive</li><li>• Help local businesses to grow and stay in the district.</li></ul>	<p>Develop / implement new business processes, services, products that improve business performance, generate incomes, new customers etc.</p> <p>Encourage entrepreneurship and develop management and leadership skills in owners / managers.</p> <p>Initiatives to promote small independent businesses in the city, market towns, and rural areas.</p>
<p>There are a number of important sectors in the Winchester economy in terms of size and potential: knowledge based businesses; creative industries; tourism and retail.</p> <ul style="list-style-type: none"><li>• Develop new business and employment opportunities across the District.</li></ul>	<p>Projects that help the expansion of existing businesses resulting in the creation of new jobs.</p> <p>New processes and services that respond to changing needs, demands, markets etc.</p> <p>Greater links between schools, colleges, universities and businesses, creating an environment for knowledge exchange, innovation and collaboration.</p> <p>Build on existing clusters, or stimulate new ones and strengthen networks and partnerships.</p>

### Further data and information sources:

- Winchester District Sport & Physical Activity Framework 2018 – 2023
- Sport England Active Lives Survey Nov 2019 – 2020 Report
- Index of Multiple Deprivation data for Winchester 2019 & 2011 Census
- Council Plan 2020-2025 (last updated 2021)
- Annual Population Survey (APS): by counties, local and unitary authorities, April 2012 to March 2020
- Outbreak Plan Data – August 2020

REPORT TITLE: CARBON NEUTRALITY PROGRAMME - TRANSPORT  
POLICIES/ACTIONS

30 SEPTEMBER 2021

REPORT OF CABINET MEMBER: Cllr Martin Tod

Contact Officer: Andy Hickman Tel No: 01962 848105 Email  
ahickman@winchester.gov.uk

WARD(S): ALL

PURPOSE

This paper considers progress towards reducing carbon emissions in relation to transport and the challenges in achieving the council's carbon neutrality ambitions.

RECOMMENDATIONS:

1. That the committee notes:
  - a. The progress made to date as set out in paragraphs 2.1 – 2.11; and
  - b. The intention to recruit a sustainable transport post, to be funded from the CNAP budget.
2. That the committee considers and provides comment on:
  - a. The limitation on the council's ability to drive change given Hampshire County Council's status as the Highways and Transport Authority;
  - b. The opportunity presented by the changed travel behaviour resulting from the Covid-19 pandemic; and
  - c. The particular challenge of decarbonising transport in the rural parts of the district.

IMPLICATIONS:1 RESOURCE IMPLICATIONS

- 1.1 A budget of £850,000 was made available for delivery of the Council's Carbon Neutrality Action Plan (CNAP) in 2019, of which £77,000 was spent by 2020/21 and a further £324,000 forecasted for 2021/22. This would leave £449,000 for future years but, with a programme of work required through to 2030 to achieve the ambition of a carbon neutral district by that date, the use of resources will need to be carefully considered to ensure maximum benefit is gained.
- 1.2 Significant work will be necessary to reduce the carbon emissions from transport [arising within the District] and this is likely to require external funding. Funding has been achieved in relation to property and energy projects, so there will be a continued focus on securing funding to enable transformational transport projects.
- 1.3 The transport and engineering team has been supplemented recently by the approval of a transport planner post to help deliver the Winchester Movement Strategy (WMS). While this post will progress projects that contribute to the decarbonisation of Winchester district, it will not have sufficient capacity to develop all transport related interventions required to achieve a carbon neutral district so further staff resources will be required to help with the delivery of sustainable transport projects. Proposals are being drafted for a sustainable transport post, to be funded from the CNAP budget.

2 SUPPORTING INFORMATION:CNAP priorities

- 2.1 The council's Carbon Neutrality Action Plan (CNAP) was approved by Cabinet on 23 December 2019 and identified four main priority areas of work, one of which was transport. The CNAP proposes the following priority actions for addressing transport emissions and some progress has been made:
- a) *Key studies which have a focus on achieving carbon emission reduction:*
- *Walking & Cycling Strategy*
  - *Freight Strategy*
  - *Parking & Access Strategy*

A local cycling and walking infrastructure plan (LCWIP) has been formulated for Winchester City Centre and an LCWIP will shortly be commissioned for the rest of the District.



A freight strategy has been formulated as part of the WMS, see link below to WMS Phase 2 studies report. Consideration needs to be given as to how this is now delivered in partnership with the County Council and the Winchester BID.

A district-wide Parking and Access Strategy has been agreed and work is underway to start to implement this. Meetings have been held with market towns in order to determine the priorities of their individual Parking and Access Plans. Over the coming months a programme of actions will be agreed with the Cabinet Member.

- b) *Develop an expanded network of EV charging points across the district – starting with up to 46 points on the council's own estate by 2024, adding to existing provision and working with partners to identify where more are needed.*

The Electric Vehicle Charging Strategy has now implemented all but two of the 33 electric vehicle charging points across its public car parking estate, with an additional 4 charge points installed as part of the new Leisure Centre offer. The remaining two sites are expected to be live by the end of September.

Additional EV charging points are also being brought forward at the Guildhall Yard (4 – shared staff and public use) and Cipher House (5 – staff use).

The council's new homes programme now includes EV charging points on all new developments. The first scheme with these incorporated has recently been opened at The Valley in Stanmore, where 4 EV charging points have been provided.

Hampshire County Council is looking to pilot on-street EV charging points and one of the two pilot areas will be the Hyde area of Winchester, where 22 street lighting columns in the area will be modified - <https://www.hants.gov.uk/transport/electric-vehicles/pilot-schemes/winchester>.

- c) *Develop additional Park & Ride facilities.*

Developing new or expanded Park and Ride Facilities is part of the WMS. In addition, work has already commenced on a new park and ride car park in Bar End.

A summary report of setting out progress on the WMS has recently been published, see link below, and a joint Hampshire County Council / Winchester City Council members briefing was held on 27th July 2021.

<https://documents.hants.gov.uk/transport/WMS-Phase2-SummaryReport.pdf>

- 2.2 We know that transport remains a significant element of the district carbon footprint and one of the major challenges in achieving our ambition of becoming a carbon neutral district by 2030. The most recent district carbon footprint report published by WinACC (2018/19) reported that the greatest contribution to emissions in Winchester district since 2014 has been road transport. The Covid-19 pandemic has changed travel behaviour particularly in relation to commuting/ work based travel trips. Many people are still currently working at home which has eased travel pressures in the peak periods and it is likely that future work patterns will be that of hybrid office / home working for many.

#### Progress to date

- 2.3 The Parking and Access Strategy provided a framework for considering the future of car parks across the district and in the City together with the setting of new parking charges. It is intended that a report will be brought to Cabinet in the autumn considering these issues. Work is underway to make improvements to car parks as suggested by WinACC to improve signing and wayfinding from car parks. Resident's on-street parking permit charges are being increased in line with Hampshire County Council policy.
- 2.4 Measures being taken forward as part of the WMS, as referred to above, and by Hampshire County Council as part of their Active Travel Fund initiatives including low traffic neighbourhoods and school travel schemes. Work-place parking levies and congestion charging are not part of the WMS approach but are referenced as being measures to consider if the WMS measures being taken forward are not successful in achieving its set objectives. Bus gates are being considered on Chesil Street and Southgate Street as part of the WMS work. The WMS freight work stream will promote and seek to develop e-cargo solutions in the City. The existing work based travel plan network facilitated by the University is a good forum for promoting and developing such measures.
- 2.5 It should be noted that in the preparation and assessment of the WMS studies the climate emergencies declared by both the County and City Councils were taken into account so carbon reduction and air quality are clearly important issues which the WMS proposals are seeking to address. The County Council uses a two stage decision making process to assess carbon emissions to test the resilience of its projects and decisions. This relates to strategic programmes of work and individual projects named in the WMS will be assessed individually.
- 2.6 There are now two new fully electric vehicles being used by Biffa to deliver the waste service across Winchester. These are used by the supervisors as they out and about around Winchester and can be charged by the solar panels on the roof of the depot. We are reviewing options for 100% electric refuse trucks, but are waiting on government proposals for the future of waste, as this is likely to have a significant impact on funding and affordability of electric refuse vehicles.

- 2.7 The Council has a contract in place with Stagecoach until 2023 for the provision of park and ride services. Consideration is currently being given to the use of alternative fuel buses leading up to the contract renewal process. This is likely to involve some trials of alternative fuel buses in due course.
- 2.8 The City Council is working in partnership with the County Council on a number of the issues detailed above particularly through the WMS, such as reducing the levels of traffic through Winchester town centre and the Bus Service Improvement Plan. There will be opportunities to comment on the LTP4 and the Bus Service Improvement Plan as these progress.
- 2.9 A number of large organisations have developed Travel Plans and the travel plan network is a forum which can be used to encourage those organisations to ensure their Plans are reviewed and updated whilst encouraging those without Travel Plans in place to develop one.
- 2.10 Updating the Winchester Rail Station travel plan is supported, together with joint projects to deliver it along with Network Rail and South West Railways building on projects already delivered such as improved cycle links and the cycle parking hub.
- 2.11 Planning matters including new planning applications for airport expansions and other transport projects will be considered as these arise. The most recent of these was for an extension to Southampton airport runway, which the council opposed.

#### Further challenges

- 2.12 Despite the extensive work detailed above, there remains much that needs to be done to ensure that the council's carbon reduction ambitions are realised. Campaigners such as WinACC and Friends of the Earth have set out various ways in which they believe the council can and should do more. Unsurprisingly, this includes suggestions such as closure of city centre car parks and a move away from park and ride. WinACC Transport and Planning Action Group's paper to the council can be found in appendix 1.
- 2.13 There are a number of interesting policy questions raised, but they present economic, social and political challenges which cannot be answered immediately and which will need to be considered carefully.
- 2.14 The City Council's role is not Highways and Transport Authority, that responsibility sits with the County Council. The City Council therefore needs to work with the County Council on many of the points raised, It should also be pointed out that the WMS is largely focused on the City and therefore consideration and change in the wider district will come from interventions such as the Parking & Access plans and district-wide LCWIP; and the new bus strategy and Local Transport Plan update being considered by the County Council.

### 3 OTHER OPTIONS CONSIDERED AND REJECTED

- 3.1 Various matters raised by WinACC in its Transport and Planning Action Group paper are yet to be considered. These have not been rejected, but further work is required before any decision can be taken on their suitability.

#### BACKGROUND DOCUMENTS:-

##### Previous Committee Reports:-

##### Other Background Documents:-

Greenhouse gas emissions in Winchester District: Part X - Estimates and trends (2005-2018); WinACC; 2020 - <https://www.winacc.org.uk/wp-content/uploads/2020/09/greenhouse-gas-emissions-in-winchester-district-2020-final-v2-1.pdf>

#### APPENDICES:

Appendix 1: WinACC Transport and Planning Action Group paper.

## Winchester City Council Carbon Neutrality Action Plan 2020 – 2030: transport emissions

This WinACC Transport and Planning Action Group paper lists ways for Winchester City Council to address transport emissions. The emphasis is on net-zero emissions for Winchester District by 2030, though we mention actions that would cut the City Council's own transport emissions.

We set out these suggestions in the hope that they will be considered by Health and Environment Policy Committee on 30 September 2021.

In recognition of the roles of the City Council, Hampshire County Council as the transport authority, Highways England, the Department for Transport, private transport agencies such as bus operating companies and businesses in the district, we have grouped ideas according to the body which has power to implement each.

Some of these ideas are cost-neutral or would even generate funds. Income generating suggestions are colour coded **red**.

Once it has decided what needs to be done, the City Council needs to create a co-ordinated programme of transport emissions reduction measures and communicate what is being done, and why.

### City Council

### City Council

#### *Cutting district transport emissions:*

1. **Publicise** the support for low carbon travel from both national government and the majority of voters
2. **Revise the Parking and Access Strategy** to put emissions reduction at its heart
3. **Close all public car parks** within the old city walls. This probably requires a timetable with milestones such as:
  - a. A target of zero parking spaces in 2026 to prevent the widening of the M3J9 resulting in traffic growth in central Winchester.
  - b. Annual targets for spaces to be closed tied in to appropriate developments such as opening of Vaultex Car Park, development of bus and train services, opening of walking and cycling routes.

- c. Redirection of street parking in many streets to parts of adjacent car parks (e.g. Upper Brook Street to St Peter's, Colebrook St to Colebrook Street Car Park)
  - d. **Increase parking charges, especially in central Winchester, withdrawing the encouragement of high polluting behaviour through low-cost short stay, such as 'free first half hour'. Charge short-time parking at a premium to reduce emissions per parking space. Full parking charges introduced on Sundays.**
  - e. New colour-coded signage at Inner Car Parks such as Chesil and Cattlemarket emphasising the cost saving to entice drivers to use them in preference to entering the centre
  - f. Good walking signage from car parks into the centre including time to show how short the walk is
  - g. Reallocation of road space to cycling, walking and buses (as part of the Movement Strategy) including doubling single yellow lines.
  - h. Introduction of bus gates at all points where roads enter the walled centre (as part of the Movement Strategy)
- 4. Treble charges for residents' and visitors' on-street parking permits**
- 5. Implement a workplace parking levy**
- 6. **Revise car parking standards for new dwellings, and at change of occupancy, so that town centre sites have zero car parking spaces, and all other sites a maximum of one car parking space (with exceptions for parking for people with disabled badges).**
  - 7. **Create low traffic neighbourhoods.**
  - 8. **Encourage residential street parties and play streets** with financial support as a way of encouraging people to close streets and launch local green initiatives.
  - 9. Reduce school-gate emissions and pollution. A progressive introduction of **traffic-free streets outside schools** at the start and end of the school day could draw on experience elsewhere, where emissions have been reduced significantly. **No Idling** outside schools.
  - 10. **A congestion charge within the city walls (for as long as private vehicles are permitted there at all).**
  - 11. Reduce **speed-limits wherever the City Council can do so.**
  - 12. Adopt a policy of **fifteen-minute communities** and embed policies in the Local Plan. Integrate transport arrangements into the Local Plan and make full use of developer contributions to develop a low-carbon transport infrastructure.

13. Assess financial impact of **free bus travel** for everybody..
14. Focus more on particulate matter emissions with **more stringent air quality standards**. Increasingly it is recognised as the major health threat from roads, and will not be reduced as a result of battery-electricification of road transport. It is also increasingly clear that micro plastic pollution comes from road tyre wear.
15. **Appraise impact of battery-electric cars**. Projects should be appraised rigorously to identify their likely contribution to carbon reduction, their impact on PM pollution, and the demands they will place on limited supplies of green electricity that may be required for more efficient purposes if the phasing out of dirty energy is to happen before 2030.
16. Make emissions reduction the over-riding principle of the **Winchester Movement Strategy**. Refocus the City of Winchester Movement Strategy on emissions reduction by setting timed overall CO2 reduction targets and requiring a CO2 reduction rationale and CO2 reduction sub-targets for each proposal. The movement strategy should be recast as the key centrepiece of a district movement strategy. Set a timetable with milestones and penalty clauses for the County Council to do everything in its remit as transport authority to implement the Winchester Movement Strategy at once
17. **Create and implement movement strategies for all towns in the district.**

### *The Council's own emissions:*

18. **Electric bikes or as last resort electric cars for staff use (thus also reducing car mileage payments)**
19. **Electric waste vehicles**. Conversion should be considered for the new diesel fleet: battery-electric waste collection HGVs are already advertised with a specification capable of meeting the City Council needs.
20. Replace park-and-ride buses with **battery-electric buses** (or direct-electric (trolley?) buses or trams), ideally fuelled with locally produced green electricity.

### **Pressing for County Council action**

21. Require all transport schemes to identify the impact on greenhouse gas emissions. **Oppose schemes which increase emissions.**
22. Press for **closing all roads in Winchester town centre to private vehicles** with exceptions for people with disabilities, deliveries, tradespeople, home carers, residents etc.
23. Persuade HCC to use its powers to **reduce speed limits**, and Highways England to do it where they have responsibility. Emissions per mile for

most vehicles increase for speeds over about 55 mph so motorways, trunk roads and country roads should all have 55 mph speed limits at the maximum.

24. Ask the County Council to **identify outstanding projects for building, improving, or expanding roads and abandon them**, restricting money spent on roads to essential maintenance and repairs. Re-allocate the saving to walking, cycling and public transport including rail transport.
25. Press for significant changes to **Hampshire's Local Transport Plan 4 (LTP4)** to ensure that schemes allocated to pedestrians, cycling, or public transport, including rail transport are funded. Put in place a timetable for implementation.
26. Press Hampshire to develop an ambitious **Bus Service Improvement Plan** and introduce a comprehensive high frequency, high quality county bus network with fast buses between all major settlements, Making full use of government funding for electric buses drawing on proposed extended bus franchising powers for transport authorities, with good connectivity with rail services.

## Pressing for action by others

27. Oppose more airport expansion. Ramp up support for a moratorium on enlarging airports, removing subsidies from the air industry, introducing a frequent flyer tax and more fuel tax. Oppose all airport expansion in the county e.g. Southampton, Farnborough.
28. Be the catalyst for an e-bike hire scheme (alongside the University and BID) and for the use of e-cargo bikes for last-mile distribution.
29. Press large organisations to develop Travel Plans to reduce car use – e.g. Winchester Cathedral, Royal Hampshire County Hospital, Universities of Winchester and Southampton, Winchester College, public and private schools, railway stations.
30. Work with Network Rail to refresh and take action to implement the Winchester Station Travel Plan. The work has been done, slight updates and improvements are all that is necessary to reduce emissions caused by arrangements for accessing the railway stations.
31. Develop rail-connected low carbon logistics distribution centres.
32. Encourage freight delivery modal transfer to rail using live electric power, and battery-powered vans for local distribution. There is currently no viable low carbon solution for powering HGVs and this is a way of developing a model for a zero carbon alternative.



33. Press for better rail transport in the district, with improvements to the network and timetable, and more stopping trains on the South West Main Line for use on local journeys within the county. Exeter is a model of a city that has consistently engaged in discussions on rail provision and has succeeded in achieving considerable improvements in services and infrastructure.
34. Develop a programme of new rail stations in the district e.g. at North Whiteley, or Barton Farm (Kings Barton), making use, if possible, of the New Stations Fund.
35. Continue to oppose the smart motorway initiative and the M3 junction 9 plans as well as other road building plans. Any proposals to make changes to the traffic system should be supported if there is a robust case that emissions reduction will result.

11 July 2021

*Registered charity number 1150754. A company limited by guarantee registered in England and Wales with company registration number 08013043.*

REPORT TITLE: VISION FOR A SUSTAINABLE, DECARBONISED FUTURE  
WINCHESTER DISTRICT

30 SEPTEMBER 2021

REPORT OF CABINET MEMBER: Cllr Lynda Murphy, Cabinet Member for Climate  
Emergency

Contact Officer: Steve Lincoln Tel No: 01962 848 110 Email  
[slincoln@winchester.gov.uk](mailto:slincoln@winchester.gov.uk)

WARD(S): ALL

PURPOSE

It has been identified that there is a need for a roadmap setting out our route towards carbon neutrality, which will inform a delivery plan and other associated council plans and strategies.

This roadmap will be informed by work undertaken by WinACC that that shows the latest trends in district carbon emissions and by Wessex Green Hub on an approach upon which such a roadmap could be built.

Both organisations will present their findings and discuss them with the Committee.

RECOMMENDATIONS:

The Policy Committee is asked to:

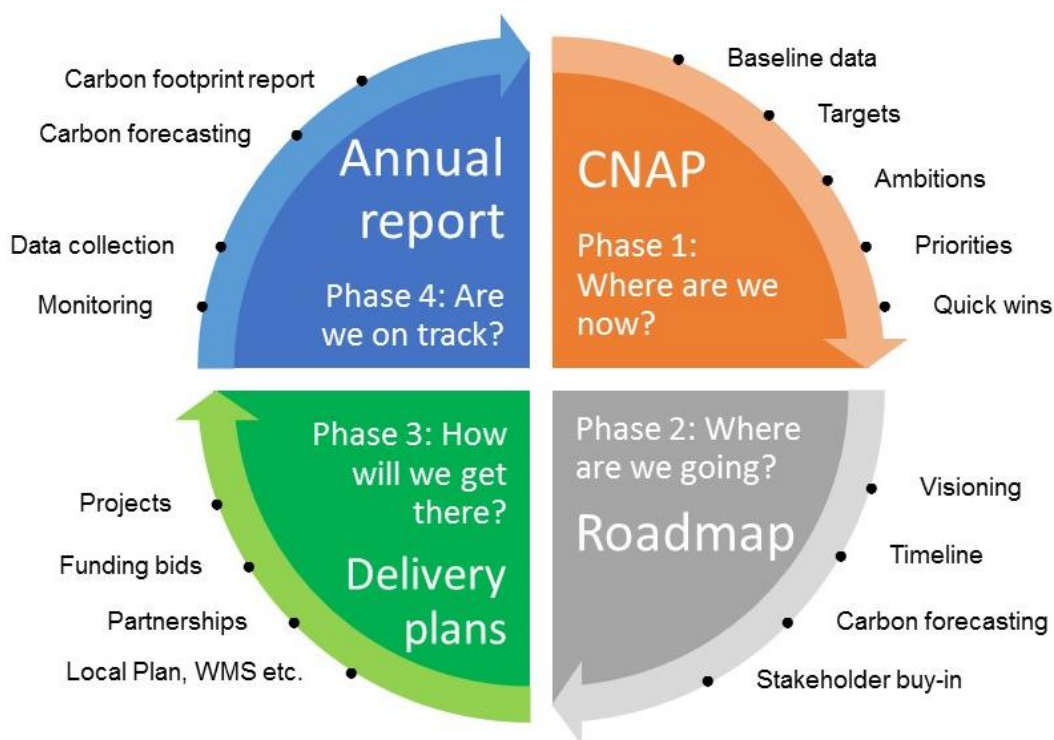
1. Note the following:
  - a. The latest emissions data emerging from WinACC's district emissions report for 2019; and
  - b. The intention to procure consultancy support to develop a roadmap to decarbonisation of the district.
2. Consider and comment on the methodology proposed by Wessex Green Hub as the basis of a roadmap to decarbonisation of the district.

IMPLICATIONS:1 RESOURCE IMPLICATIONS

- 1.1 A budget of £850,000 was made available for delivery of the Council's Carbon Neutrality Action Plan (CNAP) in 2019, of which £77,000 was spent by 2020/21 and a further £324,000 forecasted for 2021/22. This leaves £449,000 for future years.
- 1.2 There has been notable success in securing external funding to supplement the council's budget. More than £500,000 has been secured to date and this will enable works such as improved energy efficiency of council operational estate, renewable energy generation and retrofit of a small number of residential properties. There will be a continued focus on securing funding to enable further projects.
- 1.3 Further consultancy work will be required to fully develop a roadmap to decarbonisation of the district, as discussed in this report. That roadmap will then inform the application of further funding to maximise the carbon benefit.

2 SUPPORTING INFORMATION:

- 2.1 The CNAP was published in December 2019, setting out ambitious and challenging carbon neutrality targets for the council and district. It is clear what needs to be done to make the council carbon neutral and good progress has been made. However, district neutrality is more complicated, with many contributors and stakeholders and the vast majority of carbon emissions beyond the council's control.
- 2.2 Various pieces of work have started - some as a direct result of the CNAP and others through delivery plans such as the Winchester Movement Strategy (WMS) and Local Plan which are influenced and shaped by the aim to become carbon neutral.
- 2.3 WinACC produces a district carbon footprint report each year that shows the trends in carbon emission reduction and this forms part of the council's annual report, highlighting progress each year. The 2019 district carbon footprint report is being prepared (data only becomes available from BEIS with a 2-year lag) but WinACC has produced a summary of the emerging headlines, which can be seen at appendix 1. Representatives from WinACC will attend the meeting to present and discuss the emerging report and its findings.
- 2.4 Most of the components of our CNAP planning process are in place, but we do not have a clear roadmap showing our route to becoming a carbon neutral district. The diagram below shows how the components fit together and where the roadmap sits within the planning, monitoring and reporting cycle.



- 2.5 The council has worked with Wessex Green Hub for the last year on a piece of work called 'Portrait of Winchester' which engaged various stakeholders to consider what our city and district should look like as we move towards 2030. This work generated lots of ideas and enthusiasm, but reinforced the need for a roadmap setting out our route towards carbon neutrality, so Wessex Green Hub was commissioned to consider a methodology upon which the roadmap could be based. Representatives from Wessex Green Hub will attend the meeting to present their findings.
- 2.6 When the CNAP annual report was considered at the last Policy Committee, it was agreed that a trajectory of projects was needed to set out how we will become carbon neutral. Many stakeholder have ideas and suggestions for how this might be achieved, including those that will appear in the full version of WinACC's 2019 report when it is published. The work by Wessex Green Hub demonstrates how the Doughnut Economics model could be the foundation of a roadmap that would inform future delivery plans.
- 3 OTHER OPTIONS CONSIDERED AND REJECTED
- 3.1 It is possible to continue without a clear roadmap setting out our route towards carbon neutrality. However, this would risk future decisions being disjointed, inconsistent and not making maximum benefit in terms of carbon reduction so it is suggested that a roadmap should be developed.

BACKGROUND DOCUMENTS:-

Previous Committee Reports:-

Carbon Neutrality Annual Report and Action Plan (HEP013); Housing and Environment Policy Committee; 6 July 2021

Other Background Documents:-

Winchester Climate Emergency Carbon Neutrality Action Plan 2020-2030

APPENDICES:

Appendix 1 - Greenhouse gas emissions in Winchester District: Part XI: Estimates, trends (2005-2019) and future mitigation: Executive Summary – WinACC, 2021

Appendix 2 – Portrait of Winchester: An outline roadmap – Wessex Green Hub, 2021



Main Campus, University of Winchester, Winchester SO22 4NR  
01962 827083      contactus@winacc.org.uk      www.winacc.org.uk

# **Greenhouse gas emissions in Winchester District: Part XI**

## **Estimates, trends (2005-2019) and future mitigation**

### **Executive Summary**

Bob Whitmarsh and Robin Speed

September 2021

#### **Purpose of this report**

Winchester Action on Climate Change wants to help policymakers, citizens and businesses make decisions about what they need to do to tackle the climate emergency – an emergency that events in 2021 show is fast becoming a crisis not only for humans but also for much of life on Earth.

This document is the summary of a longer detailed report that aims to show the emissions from different sources, their variations since 2005, and where we might be heading. The full report includes a data as tables and graphs, and describes the main sectors in which emissions can be cut.

The report was written to offer WinACC's advice to Winchester City Council (WCC) on how they could achieve net zero carbon emissions across Winchester District by 2030 following their declaration of a Climate Emergency in June 2019. The full report also gives WinACC's recommendations for actions that Winchester City Council can take towards its target of carbon neutrality across Winchester District by 2030.

The report is the eleventh of a series of annual WinACC reports which draw together data about greenhouse gas emissions in Winchester District, based on UK Government data published by the Department for Business, Energy and Industrial Strategy (BEIS).

**Some important points to be aware of:**

1. We cannot tell if the drop in total energy use after the upwards trend between 2013 and 2018 is an encouraging change or just a one-year blip. To be confident that a change is real, we need to see it continue for two or three years.
2. Because the report is based mostly on BEIS data up to 2019, the most recent available, it doesn't describe the situation in September 2021 when the report is published.
3. All the data comes from before COVID-19. There is no impact from lockdown in the emissions reported here.
4. Where we give percentages of emissions from various sources (transport, heating etc), this is the percentage of all emissions before deducting the "negative emissions" carbon capture impact of land use.
5. Because the report is focused on reducing the emissions of the district, we only mention renewable energy in passing, although we acknowledge its importance. Renewable energy needs to be addressed separately in a Green Energy plan.

We are aware that a lot of work is already under way or being planned. Our recommendations do not distinguish between actions that are already being taken by the City Council or others and new actions, because we want to help with setting priorities across all possible actions.

The majority of people are often more progressive than many politicians expect when it comes to tackling climate change.<sup>a</sup> Public opinion is changing fast in reaction to 2021's extreme weather and the warning from the United Nations that we face "Code Red for Humanity".

In short, we believe that Winchester City Council should concentrate on what it can achieve or persuade others to achieve locally. But it also needs to try to influence Hampshire County Council, the local MPs and the UK government, as well as large organisations in the public and business sectors.

There is an urgent need for bold and affirmative leadership that has the courage to do what is right.

---

<sup>a</sup>

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/985092/BEIS\\_PAT\\_W37\\_-\\_Key\\_Findings.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/985092/BEIS_PAT_W37_-_Key_Findings.pdf). This UK government survey in March 2021 found that 80% are concerned about climate change, 70% thought that climate change was affecting people in the UK as a whole, and 34% thought that government, as opposed to 26% who thought that the general public, should have the most responsibility for tackling climate change.



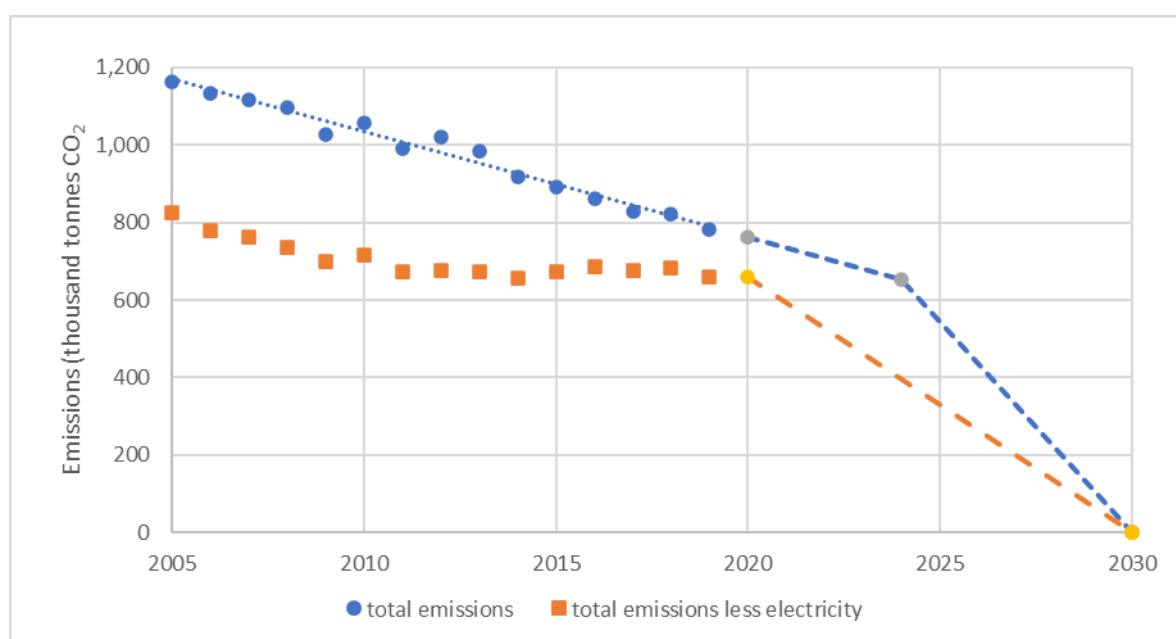
## Executive Summary

Total energy use in Winchester District decreased from 2005 until 2013, then slowly increased up to 2018, and then fell sharply in 2019, according to data from BEIS. 2019 also saw falls in the district's consumption of car fuels and in commercial electricity and gas.

Almost half the Winchester District energy use reported by BEIS is attributable to road transport. Although there has been considerable variation in energy consumption among different types of road vehicles (petrol cars v. diesel cars and a huge growth in diesel vans) the total energy consumed by road transport in the district has remained almost static.

The remainder of the district's energy use is attributed by BEIS to the use of electricity, gas and residual fuels.

Emissions from the use of electricity have fallen steadily since 2012 because of the progressive closure of the UK's coal and oil burning power stations. This will cease in late 2024. Omitting electricity, the total emissions from other sources in the district have barely changed since 2011 (see figure).



*The total direct emissions of Winchester District from 2005 up to 2019 on a timescale that ends at 2030 when the City Council intends the district to be carbon neutral. The dots denote total emissions which have been steadily decreasing largely because of the systematic closure of UK fossil-fuel-burning power stations since 2005. The squares show a more realistic appraisal, which excludes the emissions from electricity consumption, and suggests that the district's emissions reached a plateau, or at least were no longer declining, around 2014.*

In detail we see a reduction in motorway traffic, some public buildings and domestic residual fuels (mostly heating oil and coal), and increases in non-domestic residual fuels. The district's total emissions since 2005 are summarised in the figure which starkly illustrates how little emissions have decreased in the past and how much emissions must fall if the district is to become carbon neutral by 2030.

In 2019, road transport, including motorway emissions, was responsible for 58% of the district's emissions, followed by domestic gas (14%), and non-domestic electricity (9.6%). Land use of all sorts is a useful net sink of carbon (-6.3%).

Another data set, which provides information at parish and ward level, shows that emissions are spread unevenly throughout Winchester District. 71% of household emissions are sourced outside Winchester city. A quarter of all BEIS industry and commercial emissions come from just two rural business parks.

Maps of the National Atmospheric Emissions Inventory show that emissions appear to be concentrated around main roads and populated areas reflecting the burning of fossil fuels by road vehicles and home central heating systems (mains gas, oil and LPG), respectively.

Suggestions for future actions are hampered by a lack of detailed information on energy consumption and emissions from the industry (principally manufacturing) and commercial sectors which are responsible for 21% of emissions.

Nevertheless, we identify areas in which Winchester City Council could act to reduce the district's emissions. These include:

- Transport, especially emissions from road transport
- Emissions from homes
- Emissions from non-domestic buildings, and improving their energy performance
- A shift to plant-based diets
- Land use and agriculture
- Emissions from business and industry
- Renewable energy generation. Renewable energy generation should be supported by the Council as part of its contribution to meeting UK emissions targets, even though, on strict accounting, once electricity is fed into the national grid it doesn't substantially contribute to cutting the *district's* emissions.

We appreciate that the City Council has limited powers e.g. planning. Therefore many of our suggested actions depend on influencing others.

We also stress the importance of appropriate use of funds and assets, and financial planning, to increase funds for action on the climate emergency.

# A Portrait of Winchester

## Summary Report

21<sup>st</sup> September 2021



# Portrait of Winchester: an outline roadmap

Prepared by William Adeney, Dr Savithri Bartlett and Dr Tammi Sinha  
for Winchester City Council

Summary Report

21<sup>st</sup> September 2021

# Executive Summary

In June 2019 Winchester City Council declared a climate emergency and in its Council Plan 2020-25 recognised that “*the climate crisis is the biggest challenge all of us face in the coming years and decades. Winchester must play its part in tackling the crisis and hand our district to our children and grandchildren in a better state than it is now.*”

In November 2020 Winchester City Council invited Wessex Green Hub to co-host two public online workshops to co-create a future Portrait of Winchester. The objective of these workshops was to collectively imagine a beautiful vision of a future Winchester in 2040 and for the participants to identify initiatives which could translate this vision into specific, tangible yet transformative actions.

Following on from these workshops, Winchester City Council invited Wessex Green Hub to develop a concept for a roadmap as a guide for how we get from where we are now to where we imagine we want to be in 2040.

This report sets out the approach developed by Wessex Green Hub to create this roadmap, based around Kate Raworth’s Doughnut Economics model. It can be used by Winchester City Council to connect its own policies, initiatives and activities together with those of the local community, business and other organisations to map and understand how these actions together create a pathway to this sustainable and regenerative future for Winchester District.

It looks at how Doughnut Economics has been down-sized from a global scale to the level of a single city or region - ‘the city selfie’ - and how in a number of cities around the world local people are coming together to create doughnuts for their city and surrounding region to show how the city can thrive and provide for the local population across a range of social foundations whilst remaining within sustainable planetary boundaries, and how the dimensions of these social foundations and planetary boundaries can be selected and quantified.

The report sets out a four stage approach to establishing a roadmap and demonstrates how this can be applied through two specific lenses of transport and business. It concludes by setting out a series of key findings and recommendations for how Winchester City Council can develop and implement this forward looking approach and what the specific next steps could be, demonstrating the opportunity for all parts of the community to work to together to make Winchester a thriving City & District in which every single person thrives.

# Contents

- **Introduction**

- A Portrait of Winchester
- Doughnut Economics
- Review of selected Strategies & Plans
- Applying the Doughnut
- Findings, Recommendations & Next Steps

Page 54

# Introduction

This report presents a concept for a coherent Roadmap for Winchester City Council to move from the present situation to a sustainable and regenerative future that allows all of Winchester District to thrive.

Winchester City Council in its Council Plan 2020-25 recognises that “*the climate crisis is the biggest challenge all of us face in the coming years and decades. Winchester must play its part in tackling the crisis and hand our district to our children and grandchildren in a better state than it is now.*”

The Roadmap approach set out in this document can be used by Winchester City Council to draw together its own policies, initiatives and activities together with those of the local community, business and other organisations to map and understand how these actions together create a pathway to this sustainable and regenerative future for Winchester District.

This document outlines the next steps in the Portrait of Winchester process to create this coherent Roadmap towards the future Vision for Winchester, created in two workshops facilitated by the Sustainability Team at Winchester City Council and Wessex Green Hub in November and December 2020, and subsequently with Council members and senior officers in June 2021, applying the principles of flourishing communities, both locally and globally.

The approach set out in this document builds on Kate Raworth’s Doughnut Economics model to structure a Roadmap embedded in place – linking climate action and social justice – right here in the culture and fabric of Winchester civic life. This approach provides Winchester City Council with guidance on how to develop a clear, practical Roadmap to reach carbon neutrality by 2030 and enact the Vision for 2040.

The approach purposefully enables the integration of existing strategies and plans, including Winchester City Council’s Carbon Neutrality Action Plan and the work of Winchester Action on Climate Change.

The approach set out in this proposal will encourage milestones, targets and initiatives to be set, reviewed and shared with the community, for example through quarterly ‘doughnut visualisations’ on Winchester City Council’s website.

In order to succeed, the transition from now to a sustainable, regenerative future needs to be owned and enacted by all in the community, business and all stakeholders, not only Winchester City Council.

# Overview

This report shares some concepts and ideas for Winchester City Council to consider that would support the alignment of its policies, strategies and plans with the long term needs of Winchester District and with the substantial and significant changes that need to be made to address the climate emergency that was declared by Winchester City Council in 2019.

It brings together existing and recognised approaches and methodologies, enhances them, and makes them specific to and relevant for Winchester.

It also proposes a set of recommendations and next steps as to how Winchester City Council can bring the concept of the City Doughnut to the centre of its policy setting and strategic development to align its thinking and its action across not just the Council but the whole of Winchester District and provide guidance to and alignment with other local stakeholders and neighbouring and overlapping authorities





# Contents

- Introduction
- **A Portrait of Winchester**
- Doughnut Economics
- Review of selected Strategies & Plans
- Applying the Doughnut
- Findings, Recommendations & Next Steps

Page 57

# An overview of the Portrait of Winchester

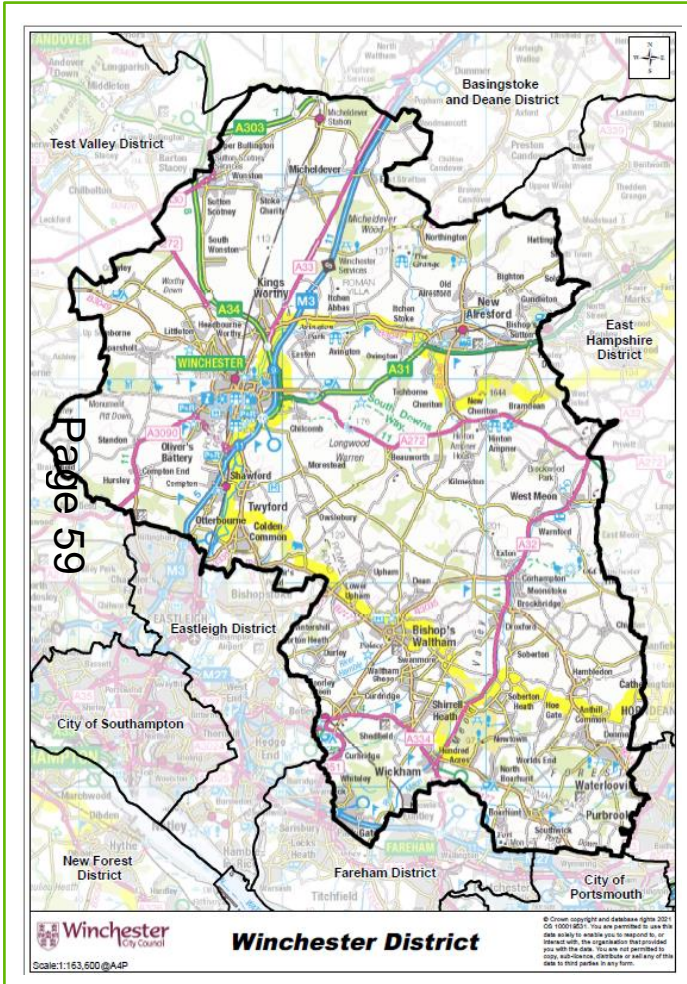
The Portrait of Winchester process has been a collaboration between Winchester City Council and Wessex Green Hub which started in November 2020. The purpose of the Portrait of Winchester has been and is to work with businesses, charities, organisations, and members of the public to develop a shared vision for a sustainable, decarbonised future Winchester. The development of a positive future vision of Winchester is of prime importance to Winchester City Council as is demonstrated by, amongst other activities, the Carbon Neutrality Action Plan, Winchester Town Forum's Vision 2030, and the Green Economic Development Strategy.

However, the Portrait of Winchester process has followed a different approach from these other visions and plans. The Portrait of Winchester is rooted in the belief that in order to solve the challenges of the climate emergency, we need to cultivate our ability to collectively reimagine most aspects of how our society works (following the work of Transition Network and Rob Hopkins). The Portrait of Winchester vision was formulated with this in mind and encouraged participants to use creative thinking and the power of imagination to step into the future and envision how a sustainable/net zero Winchester might look/feel/smell/sound/taste.

The purpose of the Portrait of Winchester process is to encourage and then translate these radical ideas for the future into specific, tangible yet transformative actions. In order to achieve the 2030 net zero target for Winchester District, we will all need find ways of being and working which push the boundaries and to implement exciting yet challenging policies. What became apparent through this process is the need for current/future action to extend beyond just reducing carbon emissions and meeting the 2030 carbon neutrality target – there is a need to develop policies and initiatives which instil a sense of place, community, and belonging, and create an embodied experience of sustainable living within Winchester District.

This study builds on the Portrait of Winchester process to set out an approach to creating a Roadmap to a future thriving Winchester and provides a route to build a sustainable/net-zero future Winchester District. It uses well known and relevant models such as Doughnut Economics and the Theory of Change to set out clear steps to how we can collectively imagine, design and manifest this more sustainable future and allows for the integration of many of the strategies and initiatives which Winchester City Council has developed over the last few years.

# How can Winchester be a home to thriving people in a thriving place, while respecting the wellbeing of all people and the health of the whole planet?



## Creating a Thriving Portrait of Winchester District

Through an exploration of this question, and what it provokes, we can discover what it would mean to thrive within the Doughnut - the safe and the just space for humanity - given Winchester's location, context, culture and global impact. The result is the City Portrait.

The Thriving City Portrait can be used to:

- envision what it means to be a thriving city, combining social goals with ecological ones, and local aspirations with global responsibility
- connect a network of city actors, with diverse interests and concerns, through a common framework
- explore the city from a holistic perspective, inviting city actors to see interconnections, recognise tensions, and identify synergies for action
- inspire city-wide initiatives and co-creation through an iterative process of transformative innovation
- develop metrics fit for a 21st century city, that start to measure and reflect what it means for Winchester to thrive.

Map: copyright Ordnance Survey

Source: DEAL (2020a), DEAL (2020b)

# The Portrait of Winchester process engaged local people and decision makers through a series of online workshops and drop in sessions in 2020 and 2021

## Public workshop 1 (November 2020)

The first workshop started with the creation of a shared vision of a future Winchester District in 2040 using a Visioning Exercise led by Dr Deborah Benham of Transition Network. This was followed by breakout sessions, organised by sector, to identify actions that could be taken by 2030 to achieve this future vision. The sectors, which had been determined by WCC prior to the workshop were: Education, Buildings, Transport, Embodied Carbon, Business, Circular Economy, Energy, Industrial Processes, Fashion and Agriculture.

## Public workshop 2 (December 2020)

The second workshop focused on determining actions, initiatives and policies that are needed from WCC as well as residents, businesses and other organisations, to get to a sustainable future Winchester District across six priority sectors: education, transport, energy, agriculture, circular economy and embodied carbon. The ADKAR® change management model was used to guide this process and around 80 action and policy recommendations were recorded during the workshops.

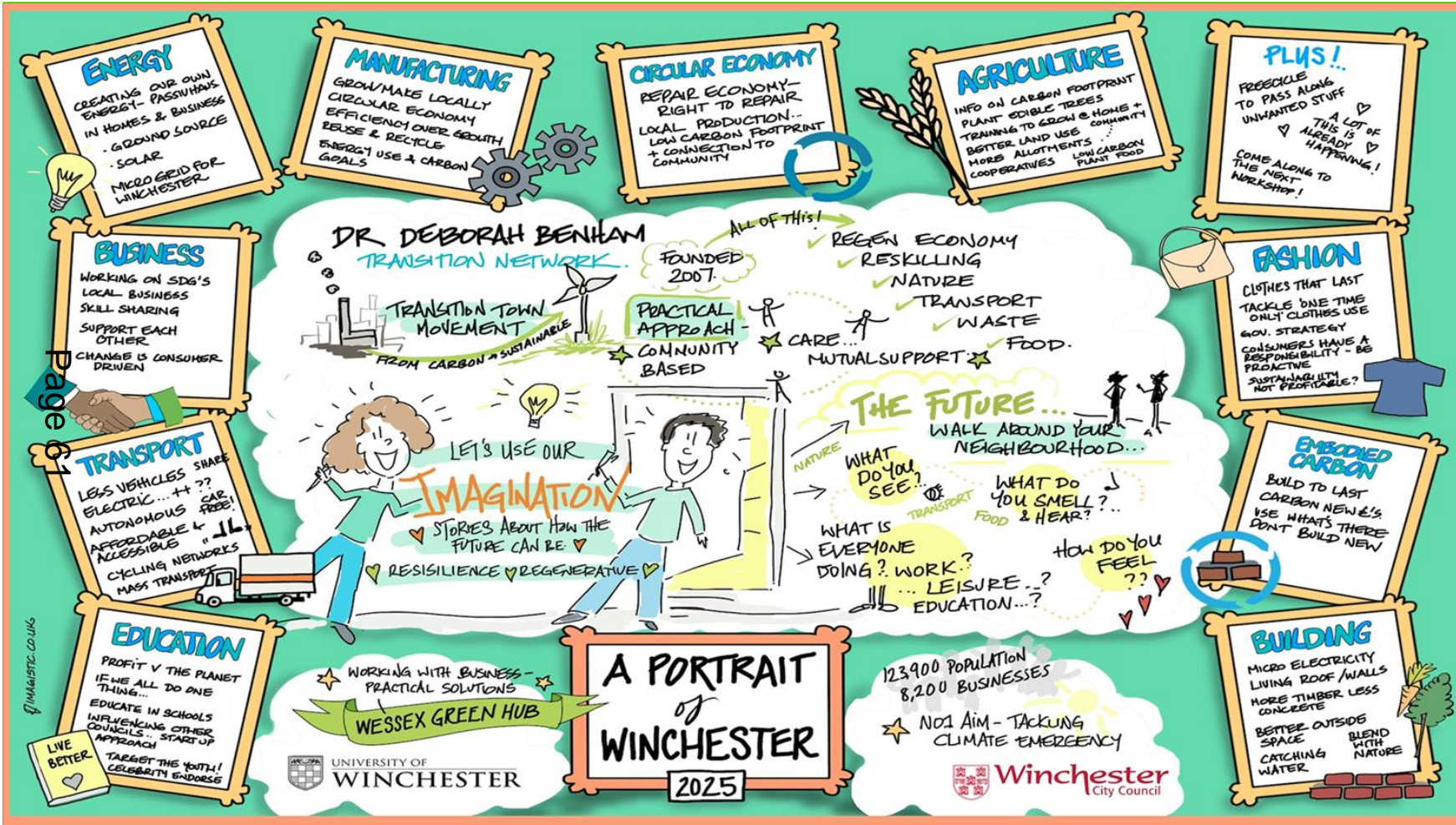
## WCC members & officers workshop (June 2021)

The third workshop was coordinated by Wessex Green Hub and led by Rob Hopkins, founder of the Transition Town movement and provided an opportunity to imagine a flourishing future Winchester District. Rob took the elected members and officers who participated on a trip in his Time Machine to a very different future than the one that currently appears to be on offer. He encouraged everyone to be more imaginative, more playful, more capable and to do the kind of big thinking that the Climate Emergency demands.

## Imagine Winchester drop-ins (September 2021)

As part of the nationwide Great Big Green Week celebration of action on climate change, two drop in sessions were held in Winchester to encourage local people and visitors to imagine their vision of a thriving District, and to share, discuss, draw and build these visions together. As well as a physical drop-in the Imagine Winchester initiative will continue to provide a platform for sharing ideas and connecting people to work together to manifest these ideas. The Imagine Winchester platform can be accessed at <http://www.facebook.com/groups/imaginewinchester>

# At the first Portrait of Winchester workshop in November 2020 a more regenerative future for the District was imagined across ten sectors

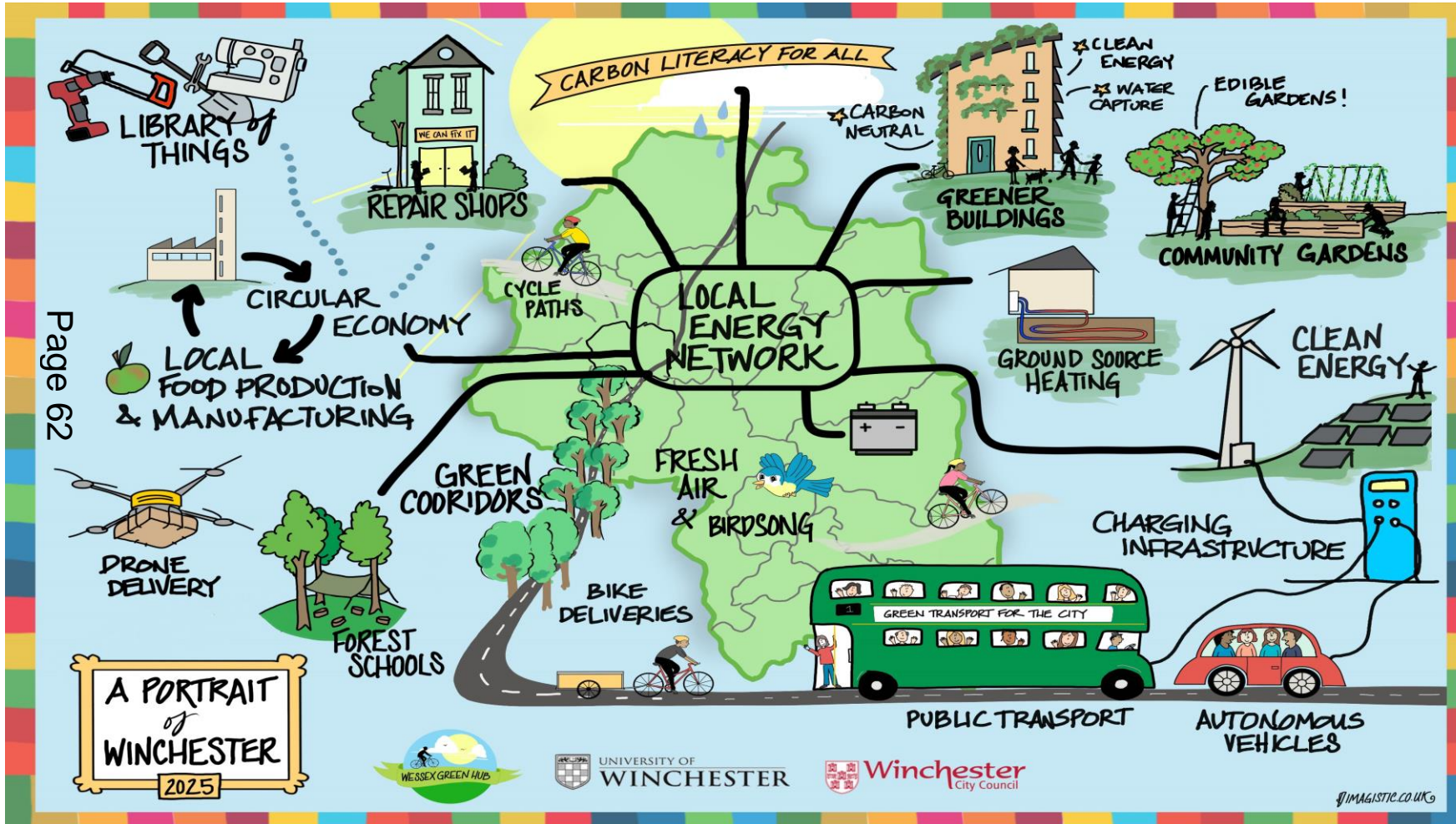


## Portrait of Winchester workshop 1 (November 2020)

- Online workshop with an open invitation and around 60 local residents and stakeholders attending.
- Visioning exercise to create a first shared vision of a future Winchester District in 2040.
- Sector specific breakout sessions: Education, Buildings, Transport, Embodied Carbon, Business, Circular Economy, Energy, Industrial Processes, Fashion and Agriculture.
- Analysis of discussions to determine which sectors and subject were included in workshop 2.

Source: Emma Paxton for WCC

# The second Portrait of Winchester workshop was held in December 2020 and focused on identifying specific actions and initiatives

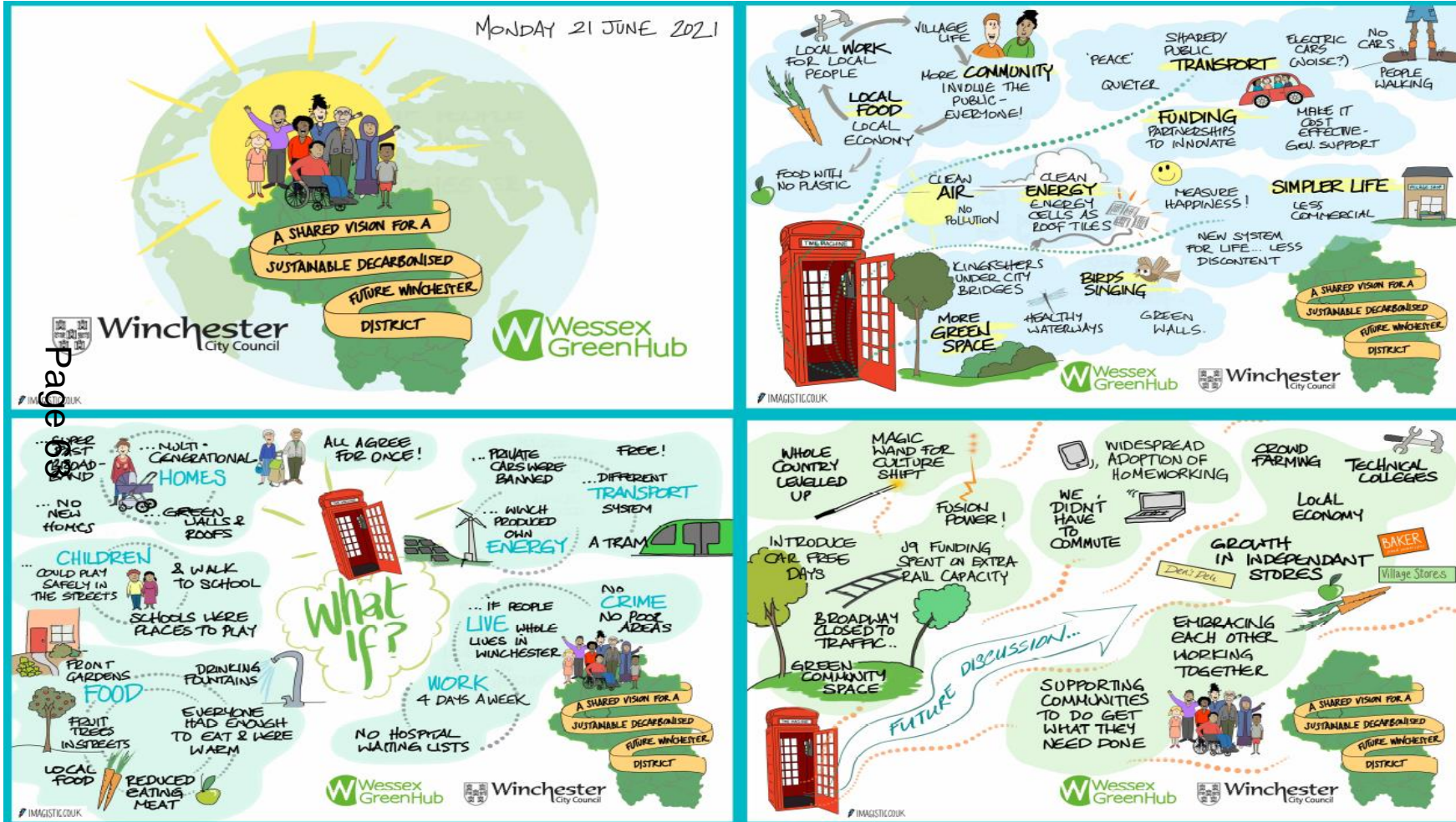


## Portrait of Winchester workshop 2 (December 2020)

- Six priority sectors: education, transport, energy, agriculture, circular economy and embodied carbon.
- Focus on determining actions, initiatives and policies that are needed from WCC as well as residents, businesses and other organisations, to get to a sustainable future Winchester District.
- Identified around 80 action and policy recommendations during the workshops.
- Created a visual Portrait of Winchester summarising many of the key ideas that emerged from the workshop discussions.

Source: Emma Paxton for WCC

# The third workshop was held in June 2021 for the elected members and officers of Winchester City Council



## Portrait of Winchester workshop 3 (June 2021)

- Coordinated by Wessex Green Hub and led by Rob Hopkins, founder of the Transition Town movement.
- Provided an opportunity to imagine a flourishing future Winchester District, thriving in place for people and planet.
- Rob invited the participants to be more imaginative, more playful, more capable and to do the kind of big thinking that the Climate Emergency, which WCC has declared, demands.
- The response was very engaged and positive from all participants.

Source: Emma Paxton for WCC

# As we move from 'What is' through 'What if' to 'What next' we will be continuing to develop an online and physical space to 'Imagine Winchester'



## Imagine Winchester

The next step is to create a forum of connection and practice - both online and in person - to share ideas and exchange information and develop initiatives - bringing together some of the ideas of the Amsterdam Donut Coalitie and the Bologna Civic Imagination Office.

Imagine Winchester provides a forum for individuals, organisations and businesses to come together, to connect and to identify opportunities, actions and dreams for the local area.

This is an initiative to inspire local people and motivate businesses and organisations to improve their sustainability, to tackle the climate emergency and improve social justice through regenerative and sustainable work and community practices. It will bring together passionate, caring people from all parts of the community as well as local organisations to imagine and create a kinder, fairer, more connected local society.

Imagine Winchester is available to everyone in the local area, across all races, ages, genders and socio-economic conditions.

<https://www.facebook.com/groups/imaginewinchester>

Credits: (1) Bologna Civic Imagination Office; (2) Rob Hopkins; (3) Institute of Imagination <https://ioi.london/>  
(4) Design by: [www.alistephens.co.uk](http://www.alistephens.co.uk) , volunteer designer of Transition Kentish Town



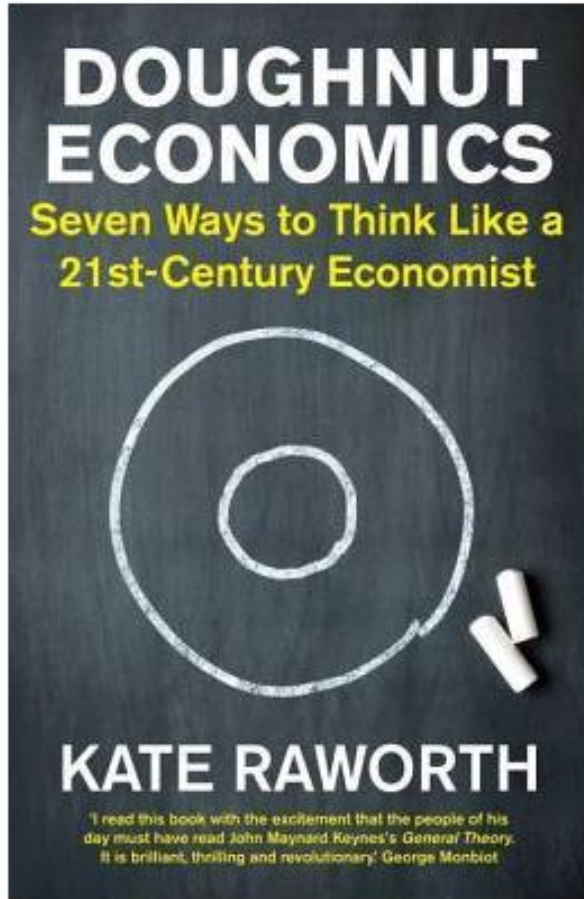
# Contents

- Introduction
- A Portrait of Winchester
- **Doughnut Economics**
- Review of selected Strategies & Plans
- Applying the Doughnut
- Findings, Recommendations & Next Steps

Page 65

# To get from where we are now to the thriving future Winchester District that has been imagined we are encouraging the adoption of Doughnut Economics

Page 66



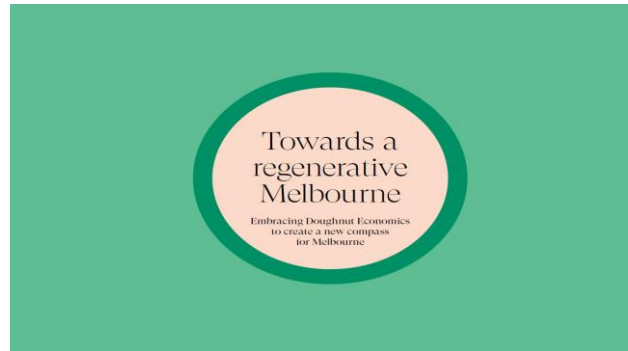
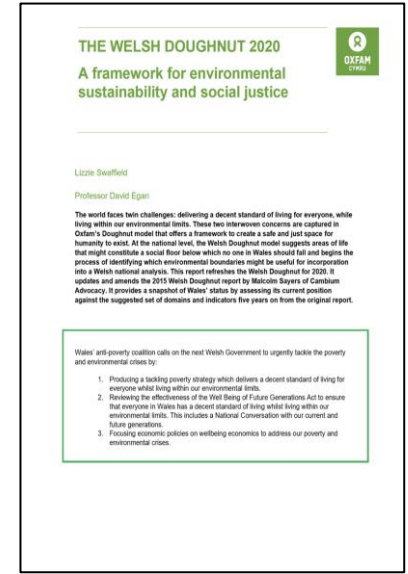
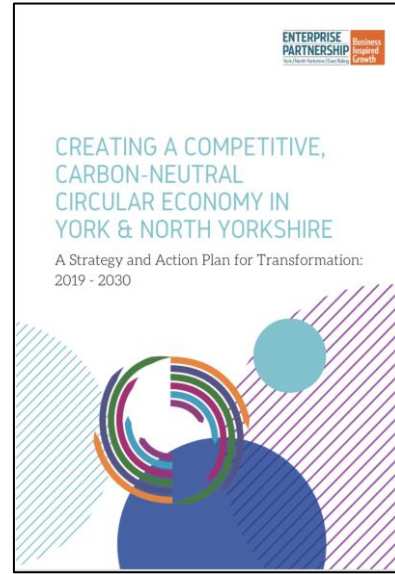
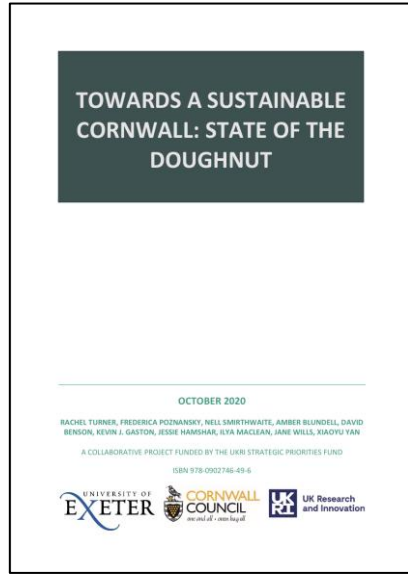
## What is Doughnut Economics?

- The Doughnut is an economic mindset which is fit for the context and challenges of the 21st century and is a way of thinking that brings about regenerative change.
- The starting point for the Doughnut is to change the goal from endless GDP growth to thriving within the Doughnut.
- Developed by Kate Raworth and initially published as part of her Oxfam report in 2012, the concept of Doughnut Economics has rapidly developed attention within cities around the world.
- Doughnut Economics offers a vision or pathway into what it means for humanity to be able to thrive in the 21st century by exploring the mindset and ways of thinking necessary in order to achieve its targets. It is a way of meeting the needs of all people within the means of the living planet.
- The ideas of Doughnut Economics are currently being put into practice in regions and cities in the UK and across the world including Cambridge, Cornwall, Wales, Melbourne, Brussels and Amsterdam.
- Further information at <https://doughnuteconomics.org/about-doughnut-economics>

Source: Raworth, K. (2017a)

# A Doughnut approach now being used to be used in a number of regions and cities in the UK and around the world, including Cambridge, Cornwall, Wales, Melbourne, Berlin and Amsterdam, and this study draws on these experiences

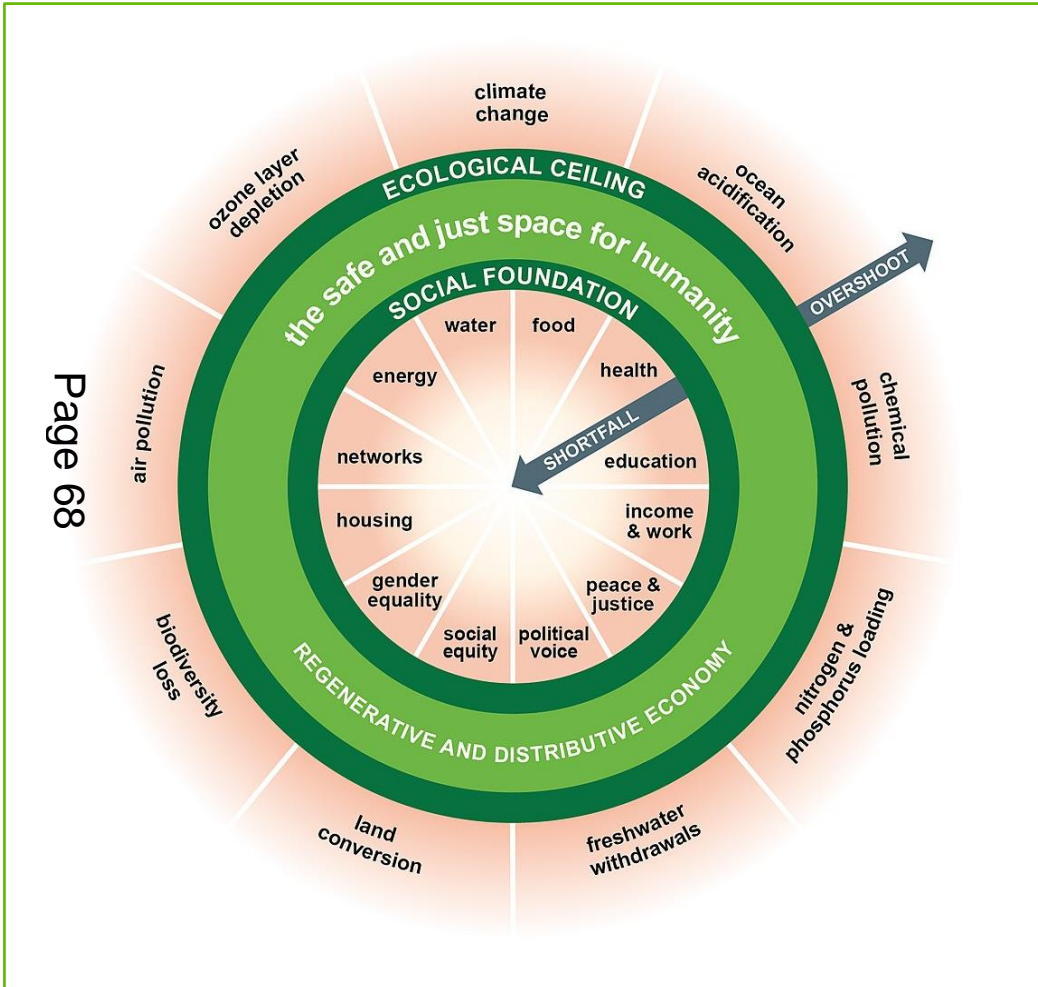
Page 67



Source: TCI (2020); University of Exeter (2020); Oxfam Cymru (2020); DEAL (2020a); Regen Melbourne (2021).



# The Doughnut is defined as the ecologically safe and socially just space which meets the needs of all people and in which humanity can thrive



Source: DEAL (2020b)

## What is the Doughnut?

The Doughnut can be thought of as a compass for human prosperity in the 21st century, whose goal is to meet the needs of all people within the means of the planet. It consists of two concentric rings:

- A **social foundation** – below which lies critical human deprivation, to ensure that no one is left falling short on life's essentials
- An **ecological ceiling** – beyond which lies critical planetary degradation, to ensure humanity does not collectively overshoot planetary boundaries.

Between these two boundaries lies a doughnut-shaped space that is both ecologically safe and socially just – a space in which humanity can thrive.

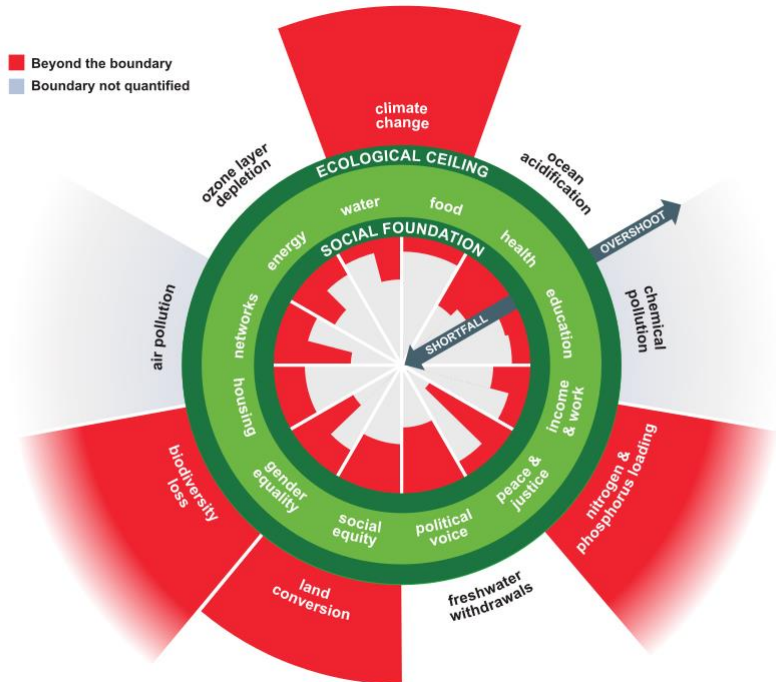
These two boundaries are foundational in the sense that humanity should always seek to avoid critical human deprivation and critical planetary degradation. But how best to define their specific dimensions and measure their current status relative to desired outcomes will keep evolving over time.

# How do we move from our current situation with ecological overshoots and social shortfalls in so many dimensions to a regenerative and just place?

## 2021: Example of current situation

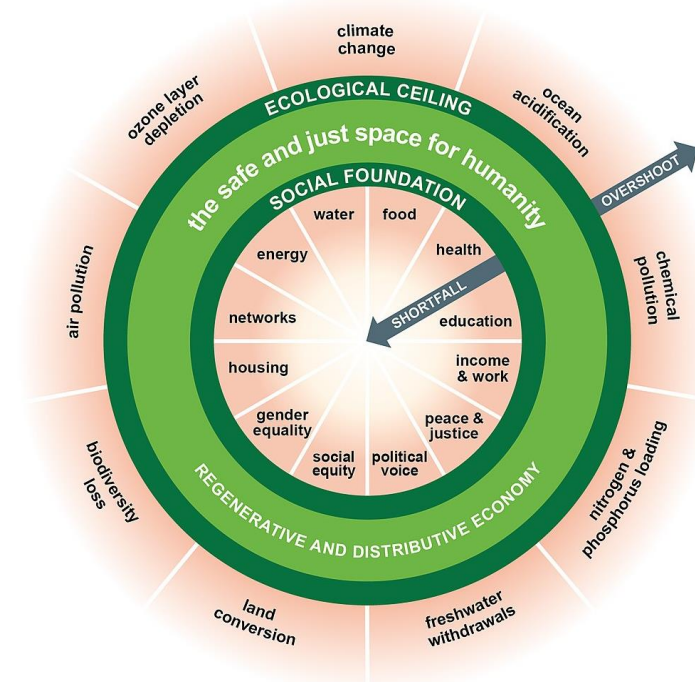
Currently at both a global and a local scale we are overshooting our planetary boundaries and falling below the social foundations needed for human wellbeing, and this is not sustainable.

Page 69



## 2040: Possible regenerative future for Winchester

By 2040 could a flourishing Winchester District be thriving and healthy with sufficient social foundations and within planetary boundaries, both locally and globally?



Source: DEAL (2020b), Raworth, K. (2017b)

# The local portrait or vision can then be turned into transformative action by developing a roadmap with clear steps as has been done in other regions

For example, the **Creating City Portraits Methodological Guide** developed by the Thriving Cities Initiative sets out nine steps to generate action for those who want to develop and implement an effective Doughnut approach in their region or city:

## 1. Mirror

Reflect on the current state of the city through the portrait's holistic perspective

## 2. Mission

Create a compelling vision of what it means to become a thriving city

## 3. Mobilise

Bring together the city changemakers and stakeholders needed to bring about change

## 4. Map

Identify existing initiatives, policies and strategies that are already taking the city in this direction

## 5. Mindset

Embrace the values, ways of working and new narratives that underpin the deeper shifts required

## 6. Methods

Draw on complementary tools that serve to expand the city portrait's analysis and deepen its insights

## 7. Momentum

Create an interactive process that drives cycles and transformative policy and action

## 8. Monitor

Assess progress against leading indicators that enrich the City Portrait

## 9. Mmm

Make it irresistible: be creative, have fun, share learning and stories of success, and celebrate

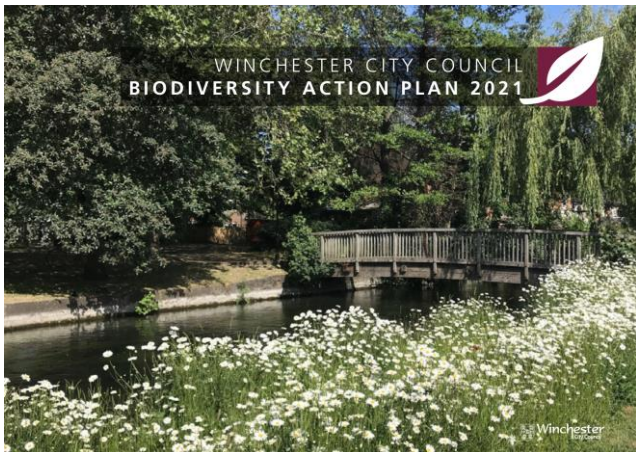
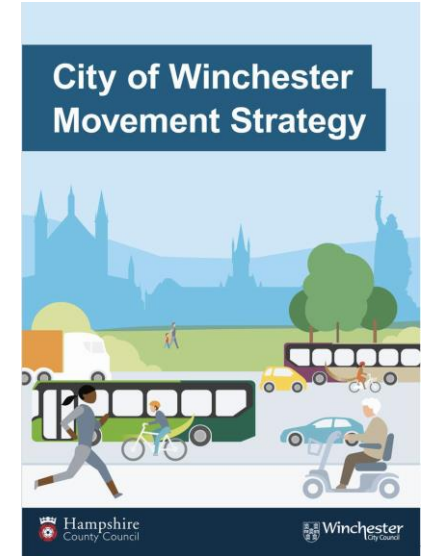
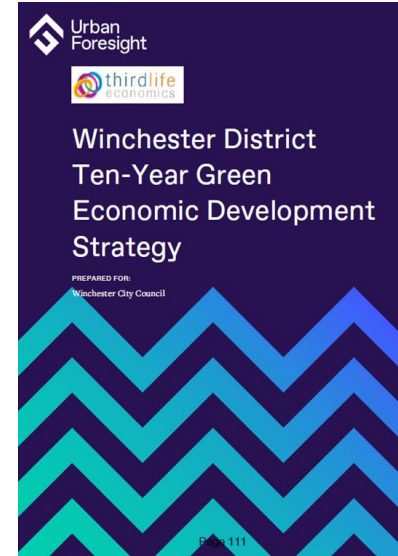
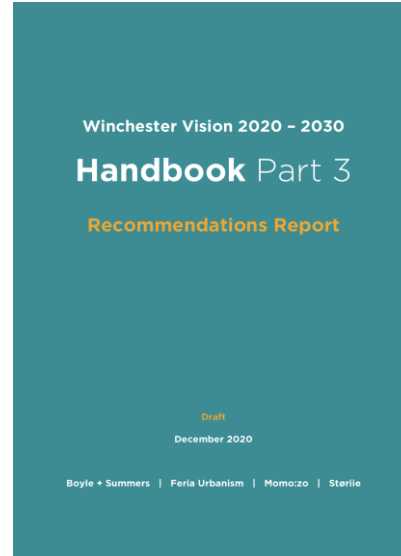
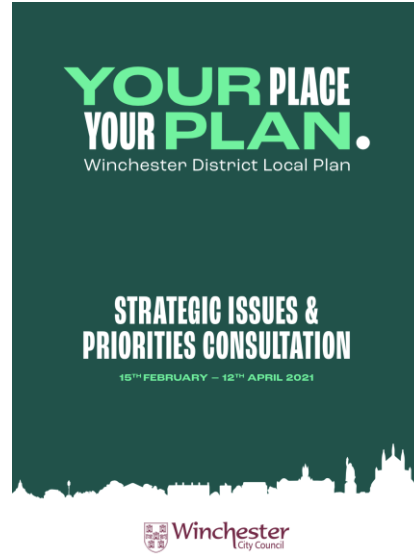
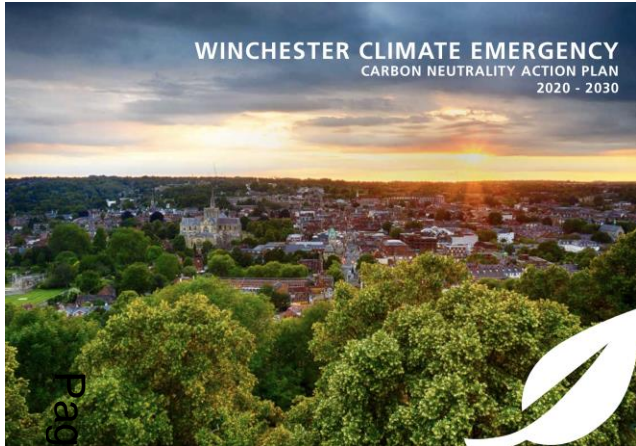
Source: DEAL (2020a), TCI (2020)

# Contents

- Introduction
- A Portrait of Winchester
- Doughnut Economics
- **Review of selected Strategies & Plans**
- Applying the Doughnut
- Findings, Recommendations & Next Steps

Page 71

# A number of key strategies and plans were reviewed in order to understand what they include and how they connect with one another



Source: A list of all the documents relating to Winchester that were reviewed for this study is included at the end of this report. The Ten-Year Green Economic Development Strategy was not included in the review due to the timing of publication.



# This report has identified a number of key areas of focus from the review of key strategies and plans

## Summary and conclusions from review of key strategies and plans

The themes running through the strategies, plans and initiatives to mitigate and adapt to climate change include a focus on a number of key areas:

- **Organisational emissions** – aiming to become exemplars for the community in order to share good practice from a strong position
- **Community and community led projects**
- **Energy** – reducing reliance on high emission energy generation, capacity and generation
- **Rewilding** – greening of city spaces and protecting bio diversity through habitats managed by the councils
- **Innovation** – funding and supporting a move to the circular economy, developing eco systems for business
- **Transport** – decrease the reliance on the car, invest in public transport, enable electrification, cycling and walking strategies
- **Residential / built environment** – upgrading current residential stocks for energy efficiency
- **Waste and the circular economy** – reduce waste going to landfill through programmes of waste prevention, efficiencies, materials in use
- **Business** – promoting a move to regenerative business through design thinking, innovation, collaboration and co-operatives.

The key strategies and plans provide opportunities, hope and challenges to achieve net zero. Partnerships and working groups have been initiated and are continuing to work.

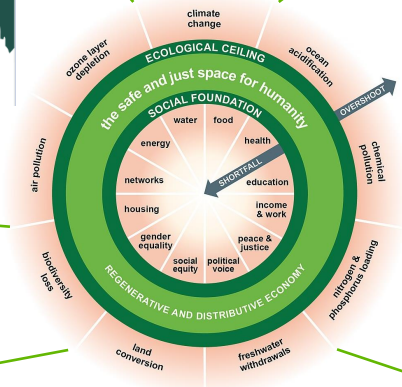
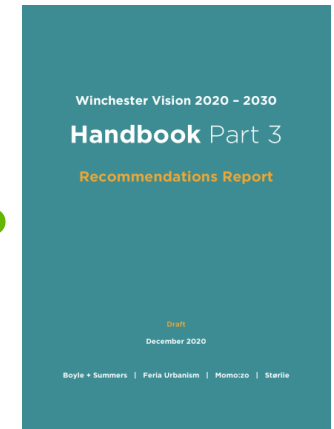
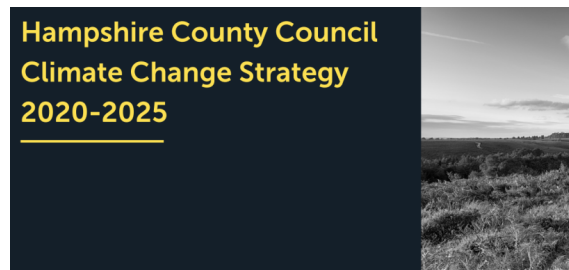
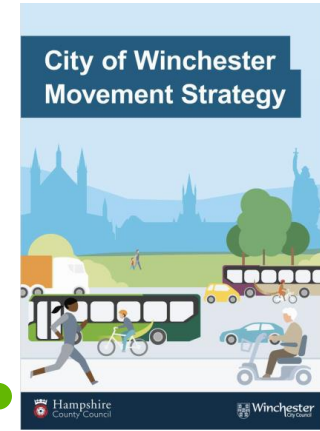
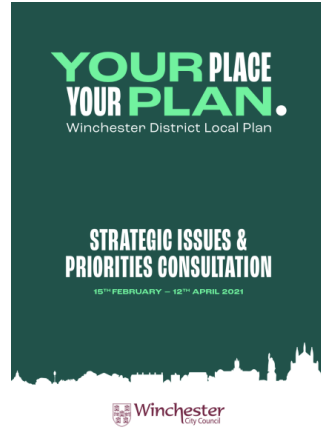
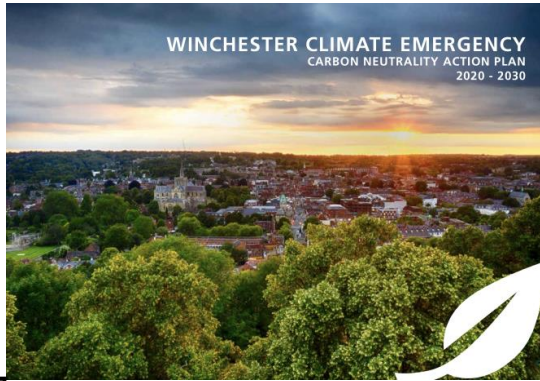
# Contents

- Introduction
- A Portrait of Winchester
- Doughnut Economics
- Review of selected Strategies & Plans
- **Applying the Doughnut**
- Findings, Recommendations & Next Steps

Page 74

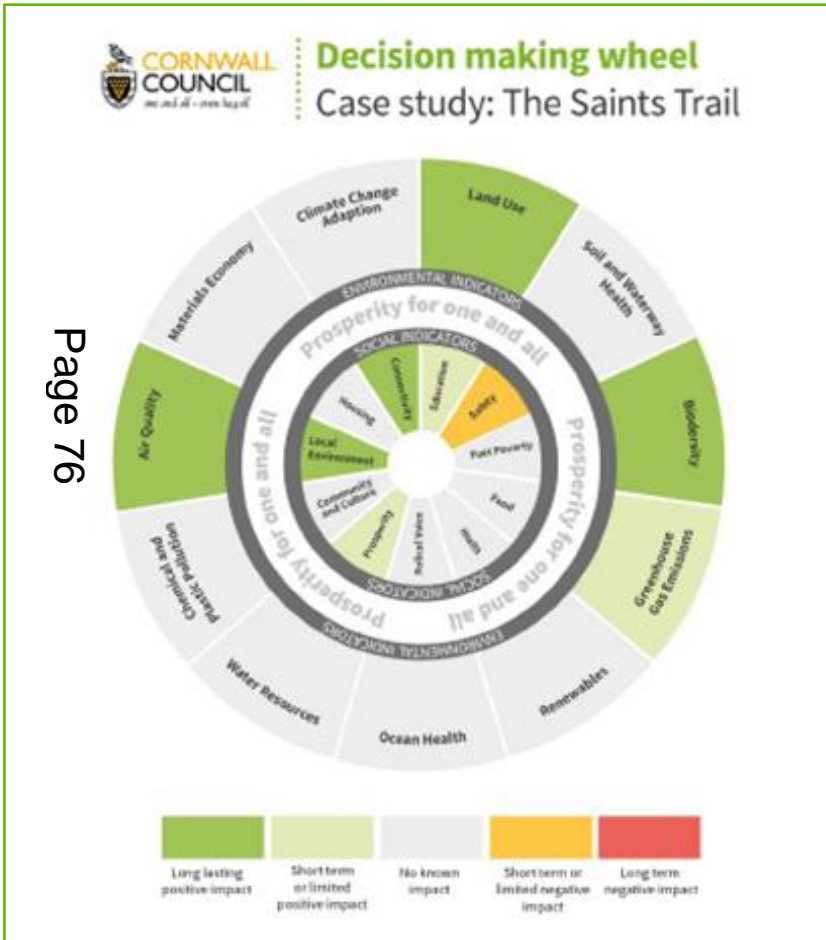
# The Doughnut has the potential to offer a holistic framework which connects and aligns existing and future strategies and plans for Winchester District

Page 75



Source: A list of all the documents relating to Winchester that were reviewed for this study is included at the end of this report.

# The Doughnut approach can be used both as a holistic framework for local decision making and to balance the multiple ecological and social impacts and benefits of a specific initiative or project



## Cornwall Council Decision Wheel

The Doughnut can be used to support local decision making on specific projects and initiatives as well as supporting policies and strategies.

Since September 2019 Cornwall Council has used a Decision Wheel based on the Doughnut to guide cabinet decisions and to ensure that all decision-making relating to climate change mitigation is balanced with the principles of social justice. The Decision Wheel is used by Cornwall Council to illustrate the positive and negative impacts of each initiative being proposed in an easily accessible form.

The impact of an initiative on each dimension of the Decision Wheel is considered in turn and then assigned an impact level together with a narrative directing decision makers to any specific points that project leads wish to emphasise.

Cornwall Council has found that as well as supporting decision making, use of the Decision Wheel is embedding a new way of thinking and acting into the Council and increasing both members' and officers' understanding of the social, economic and environmental impact of the Council's work and the trade-offs between these dimensions.

Such an approach could be applied to decision making around new housing developments or energy and transport projects around Winchester District or other key Council decisions.

Further information can be found at <https://www.local.gov.uk/case-studies/cornwall-council-doughnut-economics>

Source: Cornwall Council (2021); Local Government Association (2021)

# A simple process has been designed to create a roadmap to an imagined future vision of Winchester using a set of aligned initiatives in four steps

## Step 1 – A Future Vision for Winchester

A roadmap needs a destination which acts as the ‘north star’ towards which all policies and strategies are aligned.

For the purpose of the Doughnut work this is provided by the Future Vision of Winchester. This is not a fixed future vision and will emerge and change over time, influenced and guided by all relevant stakeholders.

The first version of this Future Vision has been dreamed and created through the ‘Visioning’ and ‘What If’ sessions within the three Portrait of Winchester workshops, the first two of which were open to all and the third one was run for the elected members and senior officers of WCC.

## Step 2 – Mapping the Doughnut

The Future Vision is mapped to the doughnut in the Doughnut Economics model with its 12 social foundations and nine planetary boundaries to create a picture of 2040. Initially this might be with either no or limited overshoots to produce an ideal future scenario.

An equivalent doughnut map for the present (2021) can be created to show where current overshoots exist.

Appropriate indicators are identified for each of the doughnut dimensions, which can then be measured either using a graded heatmap or specific quantified parameters.

The difference between the present state and the future vision can then be measured.

## Step 3 – A Pathway back to the present

The third step in creating the roadmap is to work backwards from the Vision of Winchester 2040 in steps to understand what pre-conditions will have been needed at each stage to have reached that stage (following the Theory of Change).

This will create a connected, robust Pathway from the future Vision to the present. At each step of the sequence WCC will be able to outline clear indicators, thresholds and assumptions.

A ‘way-point’ can also be created for 2030 to align with the current end point of WCC’s Carbon Neutrality Action Plan (and other way-points can be created too).

## Step 4 – Creating a detailed Roadmap

The final step is to map the existing initiatives from key policies strategies, plans and analyses from WCC and (where appropriate) from other relevant local organisations onto the Pathway created in Step 3.

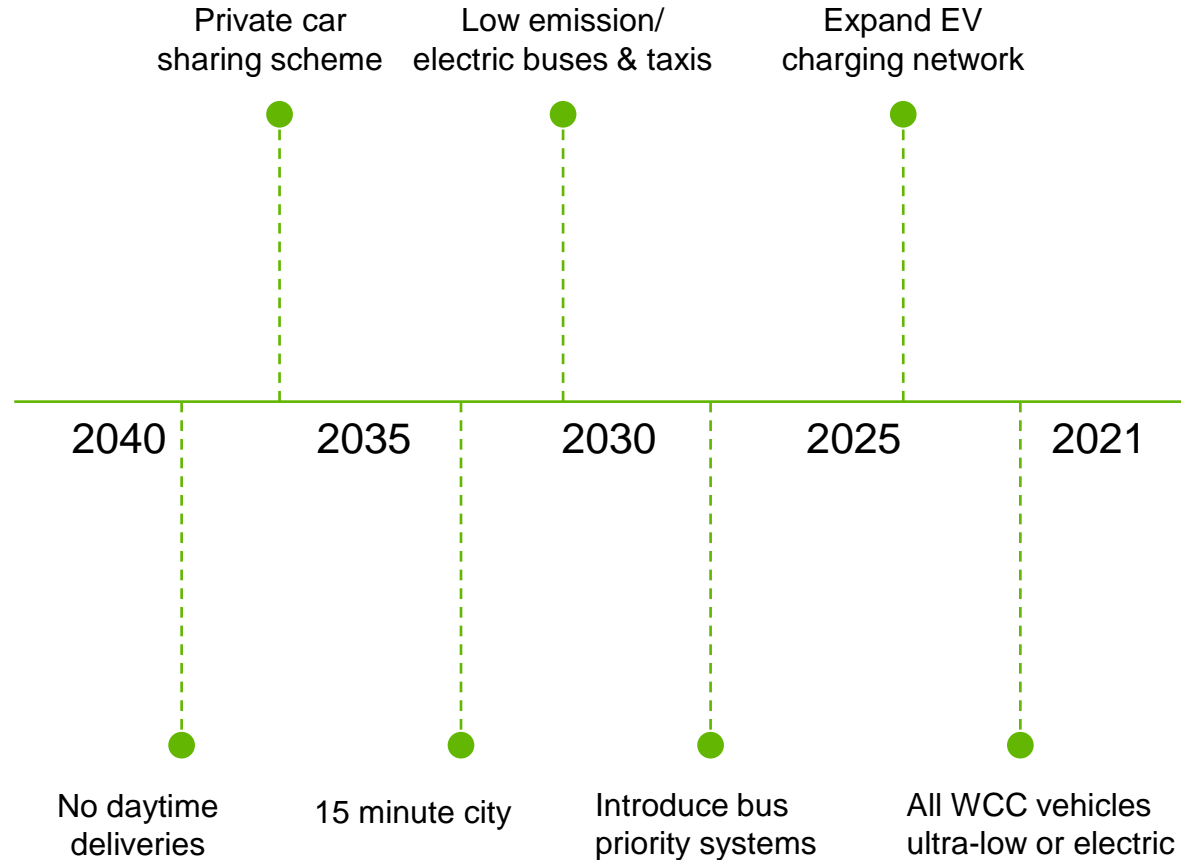
It will be necessary and useful to iterate between Step 3 and Step 4 to produce a robust Roadmap that includes all the relevant initiatives and also ensures that all pre-conditions are taken account of at every point along the roadmap.

This approach will also identify any gaps in the planned initiatives which are required to achieve the ‘target’ overshoots defined in the 2040 doughnut.

# A theory of change approach is used to work backwards to understand which transport initiatives and pre-conditions are needed to achieve the 2040 vision

EXAMPLE

**Example Vision for 2040:** private car ownership at 70% of current levels, 50% of private cars are electric, 15 minute bus frequency on key routes, all electric and low emission bus fleet, no deliveries in towns or cities between 7am and 7pm. 80% of deliveries by electric or person powered vehicles



**Theoretical example:** Current situation - private car ownership at 1.3 cars per household, <1% of private cars are electric, average 30 minute bus frequency on key routes, limited restriction on freight deliveries, <1% of deliveries by electric or person powered vehicles

Note: these initiatives have been drawn from the reports reviewed but are used here in combination purely for illustrative purposes

# Contents

- Introduction
- A Portrait of Winchester
- Doughnut Economics
- Review of selected Strategies & Plans
- Applying the Doughnut
- **Findings, Recommendations & Next Steps**

Page 79

# Findings (1)

## **The Doughnut provides a framework to integrate policies and strategies to address the climate emergency**

- The holistic structure of the Doughnut facilitates a balance across environmental and social needs and demands

## **Doughnut Economics is being used in many regions and cities around the world aiming for a more hopeful future**

- There are a growing number of cities and regions in the UK and internationally which are currently developing Doughnut strategies, providing opportunities to learn from one another
- The Doughnut Economics approach is fully open to all with no proprietary rights; support and guidance can be provided by the UK based Doughnut Economics Action Lab (DEAL)

## **Doughnut methodology can be used to create a roadmap for action to guide systemic improvement**

- The policies and strategies currently in place in Winchester can be integrated effectively into a Doughnut-based roadmap
- A city or regional roadmap should be guided by the specific local needs of that area
- Other cities are developing their own roadmaps along similar lines, appropriate to their locality, geography and history
- There are many ways of 'doing' Doughnut Economics – it must be appropriate and relevant for your place

## **It is important to identify a 'north star' of intent and purpose for the region or city**

- This 'north star' can then be used to guide and align the development of diverse policies, strategies and plans
- It also provides a 'check back' during the implementation and operational phases



## Findings (2)

### **Cooperation and co-creation are essential to take the community and all stakeholders into a better future together**

- The Doughnut provides a serious yet playful model to structure policy and strategy making as well as engagement with partners, stakeholders and the public
- A Doughnut approach provides a democratic basis of co-creation with opportunities for different parts of the community to come together
- Experiences demonstrate the importance of working together with other authorities, organisations, charities, community groups, businesses, etc
- The Doughnut is not 'owned' by anyone – the approach needs to be collaborative and transparent
- 'Follow the energy': the need to spend time building relationships and trust was hugely emphasised by all cities
- All cities are highly aware of the lack of diversity and inclusiveness in their initiatives, and have made this a priority as they move forward.

### **Successful development of a Doughnut approach seems to come from a group of committed individuals working closely with and supported by local organisations and local government**

- Creating a holistic approach cannot be done either only top down or bottom up – it needs a 'middle out' approach, integrating the passion and skills of the community
- Working with existing stakeholder groups and 'other issue' initiatives and programmes is key
- The benefit of aligning the local Doughnut to local challenges and values is recognised
- It is importance to identify appropriate funding sources: e.g. shared funding models – collaborative and not aligned with a single authority or agenda.

# Recommendations (1)

## Overall

- Use the concept of the Doughnut to bring the impact of the Climate & Biodiversity Emergency alive – for members, officers and the public - and use it as a core framework for Council decision making and communications

## Communications

- Internal WCC presentation to senior leadership team and elected members to introduce the concept of Doughnut Economics and propose the development of a Winchester Doughnut
- Bilateral review of Doughnut approach with the new 10 year Green Economic Strategy to enable and facilitate linkages
- WCC to support a workshop(s) with other local authorities and organisations with a role or an interest in the area of Winchester District to introduce the concept of Doughnut Economics and the development of a Winchester Doughnut

## Actions

- Create a simple check sheet that enables all WCC decisions to be reviewed against the Winchester Doughnut and to assess the absolute impact of the proposed action or inaction and also its relative materiality to the overall vision for Winchester District
- WCC workshop to define a detailed vision of what Winchester 2040 could look like – and what we want it to look like – based on all the relevant inputs – policies, strategies, surveys, consultations etc that have taken place
- Compile and agree a set of appropriate indicators for Winchester to measure each of the dimensions of the Winchester Doughnut – the social foundations and the planetary boundaries
- Create a dashboard for WCC to communicate the impact of all proposed and actual decisions on the dimensions of the Winchester Doughnut

## Recommendations (2)

### Development

- Develop the dashboard into an assessment tool to enable WCC to model the impact of all policies and initiatives for their overall impact on the local area
- Produce a Change Management Plan to support effective and compassionate change across Winchester District in line with the needs of the region and its people
- Support the establishment of a District Doughnut Citizens' Assembly – as a cross-community panel for the climate emergency and social emergency – to lead on the development of multi-lateral and inclusive Doughnut for Winchester District as a beacon of progress, fairness and hope across the south of England
- Define a holistic vision for Winchester District (beyond the Climate & Biodiversity Emergency and outside of party politics). Consider aligning this vision with the 7<sup>th</sup> generation principle (the Children's Fire) or the principles of the Well-Being of Future Generations Act (Wales)

Page  
83

## Next steps

- Winchester City Council, Wessex Green Hub, Winchester Action on Climate Change and others working collaboratively to create a flourishing environment for all, based on the principles of the Doughnut, through:
  - Co-creating projects which moves us all towards zero-carbon
  - Convening and facilitating workshops and forums
  - Manifesting and following the energy
  - Using the power of place and connections to create and unlock
  - Telling stories to share good practice
  - Creating a strong network of individuals who can hold the space, weave the threads of this work and craft the stories to create *the more beautiful world our hearts know is possible*\*
- **Making Winchester a place in which everyone thrives**

Source: \* Eisenstein, C. (2013)

# References (1): general

- Cornwall Council. (2021) *Cornwall Decision-making Wheel* [Online]. [Accessed 4 August 2021]. Available from <https://www.cornwall.gov.uk/>
- Doughnut Economics Action Lab. (2020a) *The Amsterdam City Doughnut: A Tool for Transformative Action*. Amsterdam: DEAL.
- Doughnut Economics Action Lab. (2020b) *What is the Doughnut?* [Online]. [Accessed 15 June 2021]. Available from: <http://www.doughnuteconomics.org/>
- Eisenstein, C. (2013) *The more beautiful world our hearts know is possible*. Berkeley, CA: North Atlantic Books.
- Goodwin, K. (2019) *Designing the Doughnut: A Story of Five Cities*. [Online]. [Accessed 17 August 2021]. Available from <https://matchboxstudio.medium.com/>.
- Hopkins, R. (2019) *From What Is to What If*. London: Chelsea Green.
- Kotter, J. (2012) *The 8 step process for leading change* [Online]. [Accessed 1 August 2021]. Available from <https://www.kotterinc.com/8-steps-process-for-leading-change/>
- Kuebler-Ross, E. (2021) *Kuebler-Ross Change Curve* [Online]. [Accessed 1 September 2021] <https://www.ekrfoundation.org/5-stages-of-grief/change-curve/>
- Local Government Association. (2021) *Cornwall Council: Doughnut economics in council decision making* [Online]. [Accessed 4 August 2021]. Available from <https://www.local.gov.uk>
- Meadows, D. (2008) *Thinking in Systems*. White River Junction, VT: Chelsea Green.
- Oxfam Cymru. (2020) *The Welsh Doughnut - A framework for environmental sustainability and social justice*
- Prosci. (2002) *The Prosci ADKAR Method. A powerful yet simple method for facilitating individual change*. [Online]. Available from <https://www.prosci.com/methodology/adkar>
- Quaker Social Action. (2020) *Poverty in the UK*. [Online]. [Accessed 1 August 2021]. Available from <https://quakersocialaction.org.uk/>
- Raworth, K. (2017a) *Doughnut Economics*. London: Penguin Random House.
- Raworth, K. (2017b) *A Doughnut for the Anthropocene: Humanity's Compass in the 21st Century*. *The Lancet Planetary Health*, 1 (2) (2017).
- Reed, B. (2019) *Aligning around Purpose, Levels of Thought, and Transforming the World. Making Permaculture Stronger*. [Podcast]. [Accessed 3 July 2021]. Available from: <https://makingpermaculturestronger.net/e23/>.
- Regen Melbourne. (2021) *Towards a Regenerative Melbourne*. [Online]. [Accessed 10 August 2021]. Available from <https://www.regen.melbourne/>
- TCI (2020) *Creating City Portraits: a methodological guide from The Thriving Cities Initiative*. Oxford: Oxford University
- United Nations. (2015) *UN Sustainable Development Goals* [Online]. [Accessed 15 June 2021]. Available from: <https://www.un.org/sustainabledevelopment/>
- University of Exeter. (2020) *Towards a sustainable Cornwall: state of the doughnut* [Online]. [Accessed 5 August 2021]. Available from <https://www.exeter.ac.uk>

## References (2): reports relating to Winchester District

Boyle + Summers. (2020) *Winchester Vision 2020-2030. Handbook part 3. Recommendations Report.*

Hampshire County Council (2020) *Climate Change Strategy 2020-2025* [Online]. [Accessed 10 Sep 2021] Available from <https://documents.hants.gov.uk/climate-change/Hampshire-Climate-Change-Strategy-2020-2025.pdf>

Urban Foresight. (2021) *Winchester District Ten-Year Green Economic Development Strategy*

Visit Winchester. (2018) *History & Heritage* [Online] [Accessed 09 Sept 2021]. Available from <https://www.visitwinchester.co.uk/things-to-do/history-heritage/>

Winchester City Council (2020a) *Winchester Climate Emergency. Carbon Neutrality Action Plan.*

Winchester City Council (2021a) *Biodiversity Action Plan.*

Winchester City Council (2021b) *Your Place Your Plan Local Plan. Strategic Issues and Priorities Consultation.*

Winchester City Council (2020b) *City of Winchester Movement Strategy.*

Winchester City Council (2020c) *Winchester Vision 2020-2030. Handbook Part 3. Recommendations Report.*

Winchester City Council (2020d) *Biodiversity Action Plan.* [Online]. [Accessed 10 Sept 2021] Available from <https://www.winchester.gov.uk/planning/landscape-countryside/biodiversity>

**Will Adeney**



will@greenwessex.org  
mobile: 07771 850564  
www.wessexgreenhub.org

**Dr Savithri Bartlett**



savithri.bartlett@  
winchester.ac.uk  
mobile: 07961 116038  
www.wessexgreenhub.org

**Dr Tammi Sinha**



Tammi.Sinha@solent.ac.uk  
mobile: 07802 366690  
www.wessexgreenhub.org

**Thank you**